

New Issue

This Official Statement provides information about the Bonds. Some of the information appears on this cover page for ready reference. To make an informed investment decision, a prospective investor should read the entire Official Statement.

**\$337,800,000\***

## STATE OF WISCONSIN GENERAL OBLIGATION BONDS OF 2011, SERIES B

**Dated: Date of Delivery****Due: May 1, as shown below****Ratings**

Fitch Ratings  
Moody's Investors Service, Inc.  
Standard & Poor's Ratings Services

**Tax Exemption**

Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers—*See pages 8-9.*

Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes—*See page 8.*

**Redemption\***

The Bonds maturing on or after May 1, 2022 are callable at par on May 1, 2021 or any date thereafter—*See page 2.*

The Bonds maturing on May 1, are subject to mandatory sinking fund redemption at par—*See pages 2-3.*

**Security**

General obligations of the State of Wisconsin—*See page 2.*

**Purpose**

Proceeds from the Bonds are being used for various governmental purposes—*See page 3.*

**Interest Payment Dates**

May 1 and November 1

**First Interest Payment Date**

May 1, 2012

**Denominations**

Multiples of \$5,000

**Closing/Settlement**

On or about August 4, 2011

**Bond Counsel**

Foley & Lardner LLP

**Registrar/Paying Agent**

Secretary of Administration

**Issuer Contact**

Wisconsin Capital Finance Office  
(608) 266-2305; [DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

**Book-Entry System**

The Depository Trust Company—*See page 4.*

**2010 Annual Report**

This Official Statement incorporates by reference, and includes updated information and makes changes or additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2010.

The Bonds were sold at competitive sale on July 20, 2011. The interest rates payable by the State, which are shown below, resulted from the award of the Bonds.

CUSIP	Year (May 1)*	Principal Amount*	Interest Rate	First Optional Call Date (May 1)*	Call Price*
	2013	\$ 10,765,000		Not Callable	-
	2014	11,300,000		Not Callable	-
	2015	11,870,000		Not Callable	-
	2016	12,455,000		Not Callable	-
	2017	13,080,000		Not Callable	-
	2018	13,735,000		Not Callable	-
	2019	14,420,000		Not Callable	-
	2020	15,145,000		Not Callable	-
	2021	15,900,000		Not Callable	-
	2022	16,695,000		2021	100%
	2023	13,730,000		2021	100
	2024	14,415,000		2021	100
	2025	15,135,000		2021	100
	2026	15,895,000		2021	100
	2027	16,690,000		2021	100
	2028	17,525,000		2021	100
	2029	18,400,000		2021	100
	2030	19,315,000		2021	100
	2031	20,285,000		2021	100
	2032	51,045,000		2021	100

**Purchase Price: \$**

, 2011

\* Preliminary; subject to change. The Capital Finance Director may, after selection of the winning bid, adjust the principal amount of any or all maturities, or mandatory sinking fund payments, which could change the aggregate par amount of the Bonds. *See* "Adjustment of Principal Amounts and Purchase Price" in the Official Notice of Sale. In addition, each bid must specify whether the principal amount of Bonds payable on a particular date will be a payment of a serial bond or a mandatory sinking fund payment of a term bond.

**ELECTRONIC BIDS FOR THE BONDS WILL BE RECEIVED AT 10:00 AM (CENTRAL TIME) ON JULY 20, 2011**

THIS PRELIMINARY OFFICIAL STATEMENT, which is in a form "deemed final" by the State as of this date except for the omission of information described in Rule 15c2-12(b)(1) under the Securities Exchange Act of 1934, IS SUBJECT TO REVISION, AMENDMENT, AND COMPLETION IN A FINAL OFFICIAL STATEMENT. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of these securities, in any jurisdiction in which such offer, solicitation, or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

This document is called the Official Statement because it is the only document that the State has authorized for providing information about the Bonds. This document is not an offer or solicitation for the Bonds, and no unlawful offer, solicitation, or sale may occur through the use of this document or otherwise. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Bonds, or anything else related to the offering of the Bonds.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State's permission. The State prepared this document and is responsible for its accuracy and completeness. The Underwriters did not prepare this document. In accordance with their responsibilities under federal securities laws, the Underwriters are required to review the information in this document and must have a reasonable basis for their belief in the accuracy and completeness of its key representations.

Certain statements in this document are forward-looking statements that are based on expectations, estimates, projections, or assumptions. Forward-looking statements contained in this document are made as of the date hereof, and the State undertakes no obligation to update such statements to reflect subsequent events or circumstances. Actual results could differ materially from the anticipated results.

Some of the people who prepared, compiled, or reviewed the information in this document had specific functions that covered some of its aspects but not others. For example, financial staff may have been asked to assist with quantitative financial information, and legal counsel, with specific documents or legal issues.

No dealer, broker, sales representative, or other person has been authorized to give any information or to make any representations about the Bonds other than what is in this document. The information and expressions of opinion in this document may change without notice. The delivery of this document or any sale of the Bonds does not imply that there has been no change in the matters contained in this document since the date of this document. Material referred to in this document is not part of this document unless expressly included.

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# STATE OFFICIALS PARTICIPATING IN ISSUANCE AND SALE OF THE BONDS

## BUILDING COMMISSION MEMBERS\*

### Voting Members

	Term of Office Expires
Governor Scott Walker, Chairperson	January 5, 2015
Representative Dean Kaufert, Vice-Chairperson	January 7, 2013
Senator Robert Cowles	January 7, 2013
Senator Fred Risser	January 7, 2013
Senator Dale Schultz	January 5, 2015
Representative Joan Ballweg	January 7, 2013
Representative Gordon Hintz	January 7, 2013
Mr. Robert Brandherm, Citizen Member	At the pleasure of the Governor

### Nonvoting, Advisory Members

Mr. Gil Funk, State Chief Engineer Department of Administration	_____
State Chief Architect (Vacant) Department of Administration	_____

### Building Commission Secretary

Mr. Jeff Plale, Administrator Division of State Facilities Department of Administration	At the pleasure of the Building Commission and the Secretary of Administration
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## OTHER PARTICIPANTS

Mr. J.B. Van Hollen State Attorney General	January 5, 2015
Mr. Mike Huebsch, Secretary Department of Administration	At the pleasure of the Governor

## DEBT MANAGEMENT AND DISCLOSURE

Department of Administration  
Capital Finance Office  
P.O. Box 7864  
101 E. Wilson Street, 10th Floor  
Madison, WI 53707-7864  
Telefax (608) 266-7645  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

Mr. Frank R. Hoadley  
Capital Finance Director  
(608) 266-2305  
[frank.hoadley@wisconsin.gov](mailto:frank.hoadley@wisconsin.gov)

Mr. David R. Erdman  
Assistant Capital Finance Director  
(608) 267-0374  
[david.erdman@wisconsin.gov](mailto:david.erdman@wisconsin.gov)

\* The Building Commission is composed of eight members. The Governor serves as the chairperson. Each house of the Wisconsin State Legislature appoints three members. One citizen member is appointed by the Governor and serves at the Governor's pleasure. State law provides for the two major political parties to be represented in the membership from each house.

## SUMMARY DESCRIPTION OF BONDS

*Selected information is presented on this page for the convenience of the reader. To make an informed investment decision, a prospective investor should read the entire Official Statement.*

Description:	State of Wisconsin General Obligation Bonds of 2011, Series B
Principal Amount:	\$337,800,000*
Denominations:	Multiples of \$5,000
Date of Issue:	Date of delivery (on or about August 4, 2011)
Record Date:	April 15 and October 15
Interest Payments:	May 1 and November 1, beginning May 1, 2012
Maturities:	May 1, 2013-2032*— <i>See front cover</i>
Redemption*:	<i>Optional</i> —The Bonds maturing on or after May 1, 2022 are callable at par on May 1, 2021 or any date thereafter— <i>See page 2</i> <i>Sinking Fund</i> —The Bonds maturing on May 1, are subject to mandatory sinking fund redemption at par— <i>See pages 2-3</i>
Form:	Book-entry-only— <i>See page 4</i>
Paying Agent:	All payments of principal of, and interest on, the Bonds will be paid by the Secretary of Administration. All payments will be made to The Depository Trust Company, which will distribute payments to DTC Participants as described herein.
Security:	The Bonds are general obligations of the State of Wisconsin. As of July 1, 2011, general obligations of the State were outstanding in the principal amount of \$7,104,847,656.
Additional General Obligation Debt:	The State may issue additional general obligation debt.
Authority for Issuance:	The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes.
Purpose:	Acquisition, construction, development, extension, enlargement, or improvement of land, water, property, highways, buildings, equipment, or facilities for public purposes.
Legality of Investment:	State law provides that the Bonds are legal investments for all banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business; for all personal representatives, guardians, trustees, and other fiduciaries; and for the State and all public officers, municipal corporations, political subdivisions, and public bodies.
Tax Exemption:	Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers— <i>See pages 8-9</i> Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes— <i>See page 8</i>
Legal Opinion:	Validity and tax opinion to be provided by Foley & Lardner LLP— <i>See page C-1</i>
Bidding Requirements*:	A bid must be for all or none of the Bonds. A good-faith deposit must be provided for the winning bid in the amount of \$6,756,000. The award will be made at the lowest true-interest-cost rate for the Bonds calculated to the expected dated date— <i>See Official Notice of Sale.</i>

\* Preliminary; subject to change. The Capital Finance Director may, after selection of the winning bid, adjust the principal amount of any or all maturities, or mandatory sinking fund payments, which could change the aggregate par amount of the Bonds. In addition, each bid must specify whether the principal amount of Bonds payable on a particular date will be a payment at maturity of a serial bond or a mandatory sinking fund payment of a term bond.

**OFFICIAL STATEMENT**  
**\$337,800,000\***  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION BONDS OF 2011, SERIES B**

**INTRODUCTION**

This Official Statement provides information about the \$337,800,000\* General Obligation Bonds of 2011, Series B (**Bonds**), which are being issued by the State of Wisconsin (**State**). This Official Statement incorporates by reference, and includes updated information or makes changes or additions to, **Parts I, II, and III** of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2010 (**2010 Annual Report**).

The Bonds are authorized under the Wisconsin Constitution and the Wisconsin Statutes, and are being issued pursuant to an authorizing resolution that the State of Wisconsin Building Commission (**Commission**) adopted on June 22, 2011.

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Official Statement. This Official Statement contains information furnished by the State or obtained from the sources indicated.

**THE STATE**

The State is located in the Midwest among the northernmost tier of states. The State ranks 20th among the states in population and 25th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information concerning the State, its financial condition, and its general obligation debt is included as **APPENDIX A**, which incorporates by reference Parts II and III of the 2010 Annual Report. **APPENDIX A** also includes updated information, or makes changes or additions, to Part II of the 2010 Annual Report, including, but not limited to, the following items:

- Budget adjustment legislation for the 2010-11 fiscal year (2011 Wisconsin Acts 10, 13, and 27) and the resulting projected General Fund condition statement for the 2010-11 fiscal year.
- Estimated General Fund tax revenues for the 2010-11 fiscal year and the 2011-13 biennium, as included in a memorandum provided by the Legislative Fiscal Bureau (**LFB**) on May 11, 2011.
- Summary information about the enacted budget for the 2011-13 biennium (2011 Wisconsin Act 32), which was adopted by the Legislature on June 16, 2011, signed into law by the Governor on June 26, 2011, and generally took effect on July 1, 2011.

\* Preliminary; subject to change.

Requests for additional information about the State may be directed to:

*Contact:* State of Wisconsin Capital Finance Office  
Department of Administration  
Attn: Capital Finance Director  
*Mail:* 101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
*Phone:* (608) 266-2305  
*E-mail:* [DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)  
*Web site:* [www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

## THE BONDS

### General

The **front cover of this Official Statement** sets forth the maturity dates, amounts, and interest rates for the Bonds. The Bonds are being issued in book-entry-only form, so the registered owner will be a securities depository or its nominee. The Commission has appointed, as the securities depository for the Bonds, The Depository Trust Company, New York, New York (**DTC**). See **“THE BONDS; Book-Entry-Only Form”**.

The Bonds will be dated their date of delivery (expected to be August 4, 2011) and will bear interest from that date payable on May 1 and November 1 of each year, beginning on May 1, 2012.

Interest on the Bonds will be computed on the basis of a 360-day year of twelve 30-day months. So long as the Bonds are in book-entry-only form, payments of the principal of, and interest on, each Bond will be paid to the securities depository.

The Bonds are being issued as fully registered certificated bonds in principal denominations of \$5,000 or multiples of \$5,000.

### Security

The Bonds are direct and general obligations of the State. The full faith, credit, and taxing power of the State are irrevocably pledged to make principal and interest payments on the Bonds. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient to make principal and interest payments on the Bonds as the payments become due. The Bonds are secured equally with all other outstanding general obligations issued by the State.

### Redemption Provisions\*

#### *Optional Redemption*

The Bonds maturing on or after May 1, 2022 may be redeemed on May 1, 2021 or any date thereafter, in whole or in part in multiples of \$5,000, at a redemption price equal to par (100% of the principal amount to be redeemed), plus accrued interest to the redemption date. The Commission may decide whether to redeem Bonds, and the Capital Finance Director may direct the amounts and maturities of any Bonds to be redeemed.

#### *Mandatory Sinking Fund Redemption*

The Bonds maturing on May 1, ( **Term Bonds**) are subject to redemption before their maturity date at a redemption price equal to par (100% of the principal amount to be redeemed), plus accrued

\* Preliminary; subject to change. In addition, each bid must specify whether the principal amount of Bonds payable on a particular date will be a payment at maturity of a serial bond or a mandatory sinking fund payment of a term bond.

interest to the redemption date, from mandatory sinking fund payments that are required to be made in amounts sufficient to redeem on May 1 of each year the respective amounts specified below:

<b>Redemption Date</b> <b><u>(May 1)</u></b>	<b>Principal</b> <b><u>Amount</u></b>
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<sup>(a)</sup> Stated maturity

Optional redemption (or the purchase by the Commission in lieu of redemption) of the Term Bonds will be applied to reduce the mandatory sinking fund payments established for the Term Bonds so redeemed or purchased in such manner as the Capital Finance Director will direct.

#### *Selection of Bonds*

So long as the Bonds are in book-entry-only form, selection of the beneficial owners affected by the redemption will be made by the securities depository and its participants in accordance with their rules.

#### *Notice of Redemption*

So long as the Bonds are in book-entry-only form, any redemption notice will be sent to the securities depository between 30 and 60 days before the redemption date. A redemption notice may be revoked by sending notice to the securities depository at least 15 days before the proposed redemption date.

Interest on any Bond called for redemption will cease to accrue on the redemption date so long as the Bond is paid or money is provided for its payment.

#### **Registration and Payment of Bonds**

So long as the Bonds are in book-entry-only form, payment of principal will be made by wire transfer to the securities depository or its nominee by the **Paying Agent**—which is the Secretary of Administration. Payment of interest will be made by wire transfer to the securities depository or its nominee on the payment date.

#### **Ratings**

The following ratings have been assigned to the Bonds:

<u>Rating</u>	<u>Rating Organization</u>
	Fitch Ratings
	Moody's Investors Service, Inc.
	Standard & Poor's Ratings Services

Any explanation of what a rating means may only be obtained from the rating organization giving the rating. No one can offer any assurance that a rating given to the Bonds will be maintained for any period of time; a rating organization may lower or withdraw the rating it gives if in its judgment circumstances so warrant. Any downgrade or withdrawal of a rating may adversely affect the market price of the Bonds.

#### **Application of Bond Proceeds**

The Wisconsin Legislature has established the borrowing purposes and amounts for which public debt may be issued. **APPENDIX B** presents a summary of the borrowing purposes and the amounts both authorized for, and previously attributed to, each borrowing purpose from the proceeds of general obligations (including in some cases purchase premium and interest earnings). **APPENDIX B** also presents the borrowing purposes and amounts for which the Bonds are being issued.

Bond proceeds will be deposited in the State's Capital Improvement Fund. Bond proceeds will be spent as the State incurs costs for the various borrowing purposes; until spent, the money will be invested by the State of Wisconsin Investment Board.



### **Book-Entry-Only Form**

The Bonds are being initially issued in book-entry-only form. Purchasers of the Bonds will not receive bond certificates but instead will have their ownership in the Bonds recorded in the book-entry system.

Bond certificates are to be issued and registered in the name of a nominee of DTC, which acts as a securities depository for the Bonds. Ownership of the Bonds by the purchasers is shown in the records of brokers and other organizations participating in the DTC book-entry system (**DTC Participants**). All transfers of ownership in the Bonds must be made, directly or indirectly, through DTC Participants.

#### *Payment*

The State will make all payments of principal of, and interest and any redemption premium on, the Bonds to DTC. Owners of the Bonds will receive payments through the DTC Participants.

#### *Notices and Voting Rights*

The State will provide any notices or other communications about the Bonds to DTC. Owners of the Bonds will receive any notices or communications through the DTC Participants. In any situation involving voting rights, DTC will not vote but will rather give a proxy through the DTC Participants.

#### *Redemption*

If less than all the Bonds of a given maturity are being redeemed, DTC's practice is to determine by lottery the amount of the Bonds to be redeemed from each DTC Participant.

#### *Discontinued Service*

In the event that participation in DTC's book-entry system were to be discontinued and a successor securities depository was not appointed, bond certificates would be executed and delivered to DTC Participants.

#### *Further Information*

Further information concerning DTC and DTC's book-entry system is available at [www.dtcc.com](http://www.dtcc.com). The State is not responsible for any information available on DTC's web site. That information may be subject to change without notice.

The State is not responsible for a failure by DTC or any DTC Participant to transfer payments or notices to the owners of the Bonds or to follow the procedures established by DTC for its book-entry system.

#### *Redemption and Payment if Bonds Are Not in Book-Entry-Only Form*

In the event the Bonds were not in book-entry-only form, how the Bonds are redeemed and paid would differ.

Bonds would be selected for redemption by lot. Any redemption notice would be published between 30 and 60 days before the date of redemption in a financial newspaper published or circulated in New York, New York. The notice would also be mailed, postage prepaid, between 30 and 60 days before the redemption date to the registered owners of any Bonds to be redeemed. The mailing, however, would not be a condition to the redemption; any proceedings to redeem the Bonds would still be effective even if the notice were not mailed. A redemption notice could be revoked by publication of a notice at least 15 days before the proposed redemption date in a financial newspaper published or circulated in New York, New York. Any revocation notice would also be mailed, postage prepaid, at least 15 days before the proposed redemption date to the registered owners of any Bonds to have been redeemed. The mailing, however, would not be a condition to the revocation; the revocation would still be effective even if the notice were not mailed. Interest on any Bond called for redemption would cease to accrue on the redemption date so long as the Bond was paid or money was provided for its payment.

Payment of principal would be made by check or draft issued upon the presentation and surrender of the Bonds at the principal office of the Paying Agent, as designated by the Commission. Payment of interest due on the Bonds would be made by check or draft mailed to the registered owner shown in the



registration book at the close of business on the record date—which is the 15th day (whether or not a business day) of the calendar month before the interest payment date.

## **OTHER INFORMATION**

### **Limitations on Issuance of General Obligations**

General obligations issued by the State are subject to debt limits set forth in the Wisconsin Constitution and the Wisconsin Statutes. There is an annual debt limit of three-quarters of one percent, and a cumulative debt limit of five percent, of the aggregate value of all taxable property in the State. Currently, the annual debt limit is \$3,719,281,442, and the cumulative debt limit is \$24,795,209,615. Funding or refunding obligations are not subject to the annual limit but are accounted for in applying the cumulative debt limit. Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the debt limitations.

As of July 1, 2011, general obligations of the State were outstanding in the principal amount of \$7,104,847,656. The issuance of the Bonds will not cause the State to exceed its annual debt limit.

### **Borrowing Plans for Calendar Year 2011**

#### *General Obligations*

The Bonds are the fourth series of general obligations to be issued in this calendar year. The State previously issued the following general obligations in this calendar year: (i) \$429 million of general obligation bonds for various governmental purposes, (ii) \$225 million of general obligation refunding notes to refund general obligation bonds maturing on May 1, 2011 or May 1, 2012 that were previously issued for various governmental purposes, and (iii) \$275 million of general obligation refunding bonds to refund the aforementioned notes and to advance refund certain other general obligation bonds previously issued for various governmental purposes. In addition, the Commission has authorized the issuance of the following general obligations:

- Up to \$423 million of general obligation refunding bonds to refund general obligation bonds previously issued for general governmental purposes. The amount and timing of any issuance of general obligation refunding bonds depend on market conditions.
- Up to \$30 million of general obligation subsidy bonds to be purchased by the Environmental Improvement Fund for the Clean Water Fund Program. The amount and timing of any issuance of general obligation subsidy bonds for this purpose depend on various factors, including the amount and timing of loan disbursements from the Clean Water Fund Program.
- Up to \$102 million of general obligations for the veterans housing loan program, which may be in the form of bonds, commercial paper notes, or extendible municipal commercial paper. The amount and timing of any issuance of general obligations for this purpose depend on originations of veterans housing loans and market conditions.
- Up to \$90 million of general obligation refunding bonds to refund general obligation bonds previously issued for the veterans housing loan program. The amount and timing of any issuance of general obligation refunding bonds for this purpose depend on market conditions and other factors relating to the veterans housing loan program.
- General obligations for the funding of the State's outstanding general obligation commercial paper notes and extendible municipal commercial paper, which were outstanding in the amount of \$593 million as of July 1, 2011. The amount and timing of any issuance of general obligations for this purpose depend on a decision to fund outstanding obligations bearing variable interest rates either with a different form of variable-rate obligation or with bonds bearing a fixed interest rate.

### *Other Obligations*

The Commission has authorized up to \$250 million of transportation revenue refunding bonds to refund previously issued transportation revenue bonds. The amount and timing of any issuance of transportation revenue refunding bonds depend on market conditions.

The Commission has authorized up to \$34 million of clean water revenue bonds to fund loans in the Clean Water Fund Program. The amount and timing of any issuance of clean water revenue bonds depend on loan activity of the State's Clean Water Fund program. The Commission has also authorized up to \$150 million of clean water revenue refunding bonds to refund previously issued clean water revenue bonds. The amount and timing of any issuance of clean water revenue refunding bonds depend on market conditions.

The State sold \$800 million of operating notes at competitive sale on July 6, 2011, and issuance is expected to occur on or about July 19, 2011.

### **Underwriting**

The Bonds were purchased through competitive bidding on July 20, 2011 by the following account (**Underwriters**):

The Underwriters paid \$ \_\_\_\_\_, and their bid resulted in a true-interest-cost rate to the State of \_\_\_\_ %.

### **Reference Information About Bonds**

Information about the Bonds is provided for reference in both the table on the **following page** and the **table on the front cover**. The CUSIP number for each maturity has been obtained from sources the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers. The Underwriters have provided the reoffering yields and prices with respect to the series of Bonds the Underwriters purchased. For each maturity of the Bonds subject to optional redemption, the yield shown is the lower of the yield to the first optional call date or the yield to the nominal maturity date.

### **Legal Investment**

State law provides that the Bonds are legal investments for the following:

- Banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business.
- Personal representatives, guardians, trustees, and other fiduciaries.
- The State and all public officers, municipal corporations, political subdivisions, and public bodies.

**\$337,800,000\***  
**State of Wisconsin**  
**General Obligation Bonds of 2011, Series B**

**Dated Date: Date of Delivery**

**First Interest Date: May 1, 2012**

**Delivery/Settlement Date: On or about August 4, 2011**

<b>CUSIP</b>	<b>Year (May 1)*</b>	<b>Principal Amount*</b>	<b>Interest Rate</b>	<b>Yield at Issuance</b>	<b>Price at Issuance</b>	<b>First Optional Call Date (May 1)*</b>	<b>Call Price*</b>
	2013	\$ 10,765,000				Not Callable	-
	2014	11,300,000				Not Callable	-
	2015	11,870,000				Not Callable	-
	2016	12,455,000				Not Callable	-
	2017	13,080,000				Not Callable	-
	2018	13,735,000				Not Callable	-
	2019	14,420,000				Not Callable	-
	2020	15,145,000				Not Callable	-
	2021	15,900,000				Not Callable	-
	2022	16,695,000				2021	100%
	2023	13,730,000				2021	100
	2024	14,415,000				2021	100
	2025	15,135,000				2021	100
	2026	15,895,000				2021	100
	2027	16,690,000				2021	100
	2028	17,525,000				2021	100
	2029	18,400,000				2021	100
	2030	19,315,000				2021	100
	2031	20,285,000				2021	100
	2032	51,045,000				2021	100

\* Preliminary; subject to change. The Capital Finance Director may, after selection of the winning bid, adjust the principal amount of any or all maturities, or mandatory sinking fund payments, which could change the aggregate par amount of the Bonds. In addition, each bid must specify whether the principal amount of Bonds payable on a particular date will be a payment at maturity of a serial bond or a mandatory sinking fund payment of a term bond.

## **Legal Opinions**

### *Bond Opinion*

Legal matters relating to the authorization, issuance, and sale of the Bonds are subject to the approval of **Bond Counsel**, which is Foley & Lardner LLP. Bond Counsel will deliver an approving opinion when the Bonds are delivered, in substantially the form shown in **APPENDIX C**. If certificated Bonds were issued, then the opinion would be printed on the reverse side of each Bond.

### *Attorney General*

As required by law, the office of the Attorney General will examine a certified copy of all proceedings leading to issuance of the Bonds. The Attorney General will deliver an opinion on the regularity and validity of the proceedings. The Attorney General's opinion will also state that there is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, restraining or enjoining the issuance, sale, execution, or delivery of the Bonds, and there also is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, in any way contesting or affecting (1) the titles to their respective offices of any of the State officers involved in the issuance of the Bonds, (2) the validity of the Bonds or any of the proceedings taken with respect to the issuance, sale, execution, or delivery of the Bonds, or (3) the pledge or application of any moneys or security provided for the payment of the Bonds.

If certificated Bonds were issued, then a certificate of the Attorney General would be printed on the reverse side of each Bond.

## **Tax Exemption**

### *Federal Income Tax*

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. As to questions of fact material to Bond Counsel's opinion, Bond Counsel has relied upon certified proceedings and certifications of public officials without independently undertaking to verify them. Moreover, the State must comply with all requirements of the Internal Revenue Code of 1986, as amended (**Code**) that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has promised to comply with those requirements to the extent it may lawfully do so. Its failure to do so may cause interest on the Bonds to be included in gross income for federal income tax purposes, perhaps even starting from the date the Bonds were issued. The proceedings authorizing the Bonds do not provide for an increase in interest rates or a redemption of the Bonds in the event interest on the Bonds ceases to be excluded from gross income.

Certain requirements and procedures contained or referred to in the authorizing resolution and other relevant documents may be changed, and certain actions may be taken or omitted, under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel does not express any opinion as to any Bond or the interest thereon if any such change occurs or action is taken or omitted upon the advice or approval of bond counsel other than Foley & Lardner LLP.

Future legislation or clarifications or amendments to the Code, if enacted into law, may cause the interest on the Bonds to be subject, directly or indirectly, to federal taxation, or otherwise prevent the owners of the Bonds from realizing the full current benefit of the tax status of the interest on the Bonds. Prospective purchasers of the Bonds are encouraged to consult their own tax advisors regarding any pending federal legislation.

The opinion of Bond Counsel is based on legal authorities that are current as of its date, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment regarding the proper treatment of the Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service (**IRS**) or the courts, and it is not a guaranty of result.

The IRS has an active tax-exempt bond enforcement program. Bond Counsel is not obligated to defend the State regarding the tax-exempt status of the Bonds in the event of an examination by the IRS. Under current IRS procedures, the owners of the Bonds and other parties other than the State would have little, if any, right to participate in an IRS examination of the Bonds. Moreover, because obtaining judicial review in connection with an IRS examination of tax-exempt obligations is difficult, obtaining independent review of IRS positions with which the State may legitimately disagree may not be practicable. Any action of the IRS, including but not limited to selection of the Bonds for examination, or the course or result of such an examination, or an examination of obligations presenting similar tax issues may affect the market price, or the marketability of the Bonds, and may cause the State or the owners of the Bonds to incur significant expense.

Bond Counsel expresses no opinion about other federal tax consequences arising regarding the Bonds. There may be other federal tax law provisions that could adversely affect the value of an investment in the Bonds for particular owners of Bonds. Prospective investors should consult their own tax advisors about the tax consequences of owning a Bond.

### *State of Wisconsin Income and Franchise Taxes*

Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes. Prospective investors should consult their own tax advisors about the state and local tax consequences of owning a Bond.

### *Discount Bonds*

In the opinion of Bond Counsel, under existing law, the original issue discount in the selling price of each Bond maturing in the years \_\_\_\_\_ (**Discount Bond**), to the extent properly allocable to the owner of a Discount Bond, is excluded from gross income for federal income tax purposes to the same extent that any interest payable on such Discount Bond is, or would be, excluded from gross income for federal income tax purposes. The original issue discount is the excess of the stated redemption price at maturity of a Discount Bond over the initial offering price to the public, excluding underwriters or other intermediaries, at which price a substantial amount of such Discount Bonds were first sold (**Issue Price**).

Under Section 1288 of the Code, original issue discount on tax-exempt obligations accrues on a compound interest basis. The amount of original issue discount that accrues to an owner of a Discount Bond during any accrual period generally equals:

- The Issue Price of the Discount Bond plus the amount of original issue discount accrued in all prior accrual periods, *multiplied by* the yield to maturity of the Discount Bond (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of each accrual period),
- *Less* any interest payable on the Discount Bond during such accrual period.

The amount of original issue discount so accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period and will increase the owner's tax basis in the Discount Bond. The adjusted tax basis in a Discount Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of the Discount Bond.

Owners of Discount Bonds that do not purchase their Discount Bonds in the initial offering at the Issue Price should consult their own tax advisors with respect to the federal tax consequences of owning Discount Bonds.

Owners of Discount Bonds should also consult their own tax advisors with respect to the state and local tax consequences of owning Discount Bonds. It is possible that under the applicable provisions governing the determination of state and local taxes, accrued original issue discount on the Discount Bonds may be deemed to be received in the year of accrual, even though there will not be a corresponding cash payment until a later year.

### *Premium Bonds*

Each Bond maturing in the years \_\_\_\_\_ (**Premium Bond**) has an Issue Price that is greater than the amount payable at the maturity of the Bond.

Any Premium Bond purchased in the initial offering at the Issue Price will have "amortizable bond premium" within the meaning of Section 171 of the Code. An owner of a Premium Bond that has amortizable bond premium is not allowed any deduction for the amortizable bond premium. During each taxable year, such an owner must reduce his or her tax basis in the Premium Bond by the amount of the amortizable bond premium that is allocable to the portion of such taxable year during which the owner owned the Premium Bond. The adjusted tax basis in a Premium Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of the Premium Bond.

Owners of Premium Bonds that do not purchase their Premium Bonds in the initial offering at the Issue Price should consult their own tax advisors with respect to the federal tax consequences of owning Premium Bonds. Owners of Premium Bonds should also consult their own tax advisors with respect to the state and local tax consequences of owning Premium Bonds.

## CONTINUING DISCLOSURE

The State has made an undertaking, for the benefit of the beneficial owners of the Bonds, to provide an annual report presenting certain financial information and operating data about the State (**Annual Reports**). By December 27 of each year, the State will send the Annual Report to the Municipal Securities Rulemaking Board (**MSRB**). The State will also provide to the MSRB notices of the occurrence of certain events specified in the undertaking. [Part I of the 2010 Annual Report](#), which contains information on the undertaking, is included by reference as part of this Official Statement.

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
Attn: Capital Finance Director  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)  
[www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the MSRB. In the last five years, the State has not failed to comply in any material respect with this or any similar undertaking.

Dated: , 2011

**STATE OF WISCONSIN**

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Governor Scott Walker, Chairperson  
State of Wisconsin Building Commission

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Mike Huebsch, Secretary  
State of Wisconsin Department of Administration

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Jeff Plale, Secretary  
State of Wisconsin Building Commission

## APPENDIX A

### INFORMATION ABOUT THE STATE

This Appendix includes by reference information concerning the State of Wisconsin (**State**) and its general obligations, contained in [Part II](#) and [Part III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2010 \(2010 Annual Report\)](#), which can be obtained as described below. This Appendix also includes updated information or makes changes or additions to the information presented in Part II of the 2010 Annual Report, including, but not limited to, the following items:

- Budget adjustment legislation for the 2010-11 fiscal year (2011 Wisconsin Acts 10, 13, and 27) and the resulting projected General Fund condition statement for the 2010-11 fiscal year.
- Estimated General Fund tax revenues for the 2010-11 fiscal year and the 2011-13 biennium, as included in a memorandum provided by the Legislative Fiscal Bureau (**LFB**) on May 11, 2011 (**May 11, 2011 LFB Memorandum**).
- Summary information about the enacted budget for the 2011-13 biennium (2011 Wisconsin Act 32), which was adopted by the Legislature on June 16, 2011, signed into law by the Governor on June 26, 2011, and generally took effect on July 1, 2011.

[Part II of the 2010 Annual Report](#) contains general information about the State. More specifically, that part presents information about the following matters:

- State's operations and financial procedures
- State's accounting and financial reporting
- Organization of, and services provided by, the State
- Results of fiscal year 2009-10
- State budget
- Potential effects of litigation
- Obligations of the State
- Employee pension funds and other post-employment benefits
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as APPENDIX A to [Part II of the 2010 Annual Report](#) are the audited general purpose external financial statements for the fiscal year ending June 30, 2010, prepared in conformity with generally accepted accounting principles (**GAAP**) for governments as prescribed by the Government Accounting Standards Board, and the independent auditor's report provided by the State Auditor.

[Part III of the 2010 Annual Report](#) contains information concerning general obligations issued by the State. That part discusses the security provisions for general obligations (including the flow of funds to pay debt service on general obligations) and presents data about the State's outstanding general obligations and the portion of outstanding general obligations that is revenue supported.

The 2010 Annual Report was filed with the Municipal Securities Rulemaking Board (**MSRB**) through its Electronic Municipal Market Access (**EMMA**) system, and also is available from the part of the Capital Finance Office web site called "Official Disclosure for Bonds, Notes, and Other Securities Issued by the State of Wisconsin." The Capital Finance Office web site is located at the following address:

[www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

Copies of the 2010 Annual Report may also be obtained from:



State of Wisconsin Capital Finance Office  
Department of Administration  
Attn: Capital Finance Director  
P.O. Box 7864  
101 E. Wilson Street, FLR 10  
Madison, WI 53707-7864  
(608) 266-2305  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

The State has independently provided, since July 2001, monthly reports on general fund financial information. These monthly reports are not required by any of the State's undertakings provided to permit compliance with Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934. These monthly reports are available on the State's Capital Finance Office web site that is listed above and have been filed as informational notices with each nationally recognized municipal securities information repository or as additional voluntary information with the MSRB; however, such reports are not incorporated by reference into this Official Statement or Part II of the 2010 Annual Report, and the State is not obligated to continue providing such monthly reports in the future.

After publication and filing of the 2010 Annual Report, certain changes or events have occurred that affect items discussed in the 2010 Annual Report. Listed below, by reference to particular sections of Part II of the 2010 Annual Report, are changes or additions to the discussion contained in those particular sections. Many of the following changes or additions have not been filed with the MSRB. However, the State has filed, and expects to continue to file, informational notices with the MSRB, some of which may be notices that are not required to be filed under the State's undertakings.

This Official Statement may include changes or additions that were released after the date of the Preliminary Official Statement (July 8, 2011). Any such change or addition is identified accordingly.

**State Budget; 2010-11 Fiscal Year General Fund Condition Statement Projections** (Part II; Pages 31-33). Update with the following information.

*Projected General Fund Condition Statement*

The gross ending General Fund balance for the 2010-11 fiscal year is currently projected to be \$87 million. This balance reflects provisions of the budget adjustment legislation contained in 2011 Wisconsin Acts 13 and 27 and the updated General Fund tax revenue estimates contained in the May 11, 2011 LFB Memorandum. See "[State Budget; 2010-11 Fiscal Year General Fund Condition Statement Projections; June Budget Adjustment Legislation](#)", "[State Budget; 2010-11 Fiscal Year General Fund Condition Statement Projections; March Budget Adjustment Legislation](#)", and "[State Budget; 2010-11 Fiscal Year Revenue Projections; May 2011 LFB Memorandum](#)" in this Appendix A.

The table on the following page includes an updated General Fund condition statement for the 2010-11 fiscal year, as included in a memorandum dated May 26, 2011 from LFB that addressed provisions of 2011 Wisconsin Act 27. The following table also includes, for comparison, the estimated General Fund condition statement for the 2010-11 fiscal year from the budget for the 2009-11 biennium (2009 Wisconsin Act 28), as included in the November 19, 2010 report from the State of Wisconsin Department of Administration (**Department of Administration** or **DOA**) and as included in a memorandum provided by LFB on January 31, 2011 (**January 31, 2011 LFB Memorandum**).

**PROJECTED GENERAL FUND CONDITION STATEMENT**  
**2010-11 FISCAL YEAR**  
(in Millions)

	2009 Act 28 (June 2009)	DOA Report (November 2010)	LFB Memorandum (January 2011)	2011 Act 27 (May 2011)
Opening Balance	\$ 368.9	\$ 71.1	\$ 25.7 <sup>(a)</sup>	\$ 25.7
Revenues				
Taxes	12,882.3	12,646.9	12,691.4	12,924.7
Department Revenues				
Tribal Gaming	22.6	23.4	22.3	22.3
Other	<u>790.4</u>	<u>812.0</u>	<u>833.7</u>	<u>701.0</u>
Total Available	14,064.2	13,553.4	13,573.3	13,673.7
Appropriations				
Gross Appropriations	14,104.8	13,814.5	14,109.3	14,043.0
Compensation Reserves	96.0	96.0	96.0	96.0
Sum Sufficient Reestimates			(121.6)	
Less: Lapses	<u>(411.8)</u>	<u>(367.2)</u>	<u>(389.1)</u>	<u>(552.1)</u>
Net Appropriations	13,789.0	13,543.3	13,451.8	13,586.9
Balances				
Gross Balance	275.1	10.1	121.3	86.8
Less: Req'd. Statutory Balance	<u>(65.0)</u>	<u>(65.0)</u>	<u>(65.0)</u>	<u>(65.0)</u>
Net Balance, June 30	\$ 210.1	\$ (54.9)	\$ 56.4	\$ 21.6

<sup>(a)</sup> The opening balance reported in the January 31, 2011 LFB Memorandum is \$45 million lower to reflect a report from the Legislative Audit Bureau that certain 2009-10 fiscal year transfers and expenditures were incorrectly reported.

*June Budget Adjustment Legislation*

Certain budget adjustment legislation for the 2010-11 fiscal year, the provisions of which also affect the 2011-13 biennium, was adopted by the Legislature on June 14, 2011, signed into law by the Governor on June 15, 2011 (2011 Wisconsin Act 27), and took effect on June 30, 2011. The fiscal impacts of this act on the 2010-11 fiscal year are included in the above table, and the fiscal impacts on the 2011-13 biennium are included in the estimated General Fund Condition for the 2011-13 biennium. See “**Budget for 2011-13 Biennium**” in this Appendix A. One significant expenditure authorized by this act is the payment from the General Fund to the Injured Patients and Families Compensation Fund, pursuant to determination made by the Wisconsin Supreme Court in July 2010, to replace a \$200 million transfer previously made in the 2007-09 biennium from the Injured Patients and Families Compensation Fund to the Medical Assistance Trust Fund.

*March Budget Adjustment Legislation*

Certain budget adjustment legislation for the 2010-11 fiscal year was adopted by the Legislature on March 10, 2011 and signed into law by the Governor on March 11, 2011 (2011 Wisconsin Act 10). Provisions of this act include:

- Increases in employee health and retirement contributions, which increased General Fund revenues by approximately \$28 million.
- Minor decreases to certain appropriations and increases in certain lapse assumptions, which decreased General Fund appropriations by approximately \$6 million.
- Modifications to the collective bargaining rights of public employees in the State (except for certain protective occupation employees under the Wisconsin Retirement System or under the City of Milwaukee or Milwaukee County retirement systems).

2011 Wisconsin Act 10 did not take effect until June 29, 2011. Delay in the effective date resulted from relief granted by the Dane County circuit court in a case filed by the Dane County District Attorney based

on allegations that the State's open meeting laws were violated by a legislative committee that referred the related bill to both houses of the Legislature; however, on June 14, 2011, the Wisconsin Supreme Court vacated and declared void all orders and judgments of the Dane County Circuit Court with respect to the case.

On June 15, 2011, various unions primarily representing municipal employees filed a lawsuit in the United States District Court for the Western District of Wisconsin, asking, among other things, that a declaratory judgment be entered on the basis that certain provisions of 2011 Wisconsin Act 10 deny public employees their right to collectively bargain and violate the First and Fourteenth Amendments of the U.S. Constitution and that preliminary and permanent orders be entered to enjoin the implementation and enforcement of 2011 Wisconsin Act 10. The district court has neither granted nor denied the plaintiffs' motion for a temporary restraining order or preliminary injunction.

Two cases have also been filed in circuit court regarding 2011 Wisconsin Act 10. One case seeks a permanent injunction against any implementation of 2011 Wisconsin Act 10 due to its enactment allegedly occurring in derogation of the quorum requirements in the Wisconsin Constitution and in violation of open meeting laws in the Wisconsin Statutes. This case has been dismissed but no final judgment has been entered yet. The second case seeks a declaratory judgment generally for the same reasons and further alleges that components of 2011 Wisconsin Act 10 constitute an unconstitutional burden on the exercise of municipal employees' rights to associate, assemble, express their views, and petition the government. This second case has been dismissed and final judgment entered.

Other budget adjustment legislation was adopted by the Legislature on April 5, 2011, signed into law by the Governor on April 6, 2011 (2011 Wisconsin Act 13), and took effect on April 8, 2011. The provisions of this legislation include the following:

- Reductions in required transfers and lapses to the General Fund, which decreased General Fund revenues by approximately \$79 million.
- Increase of General Fund appropriations by \$159 million, which addresses shortfalls previously identified for Medical Assistance and the Department of Corrections.
- Increase of transfers or lapses to the General Fund of \$163 million, which primarily reflected an assumed \$165 million of debt restructuring in the 2010-11 fiscal year (which was subsequently completed in April 2011).

**State Budget; 2010-11 Fiscal Year Revenue Projections** (Part II; Page 33). Update with the following information.

*May 2011 LFB Memorandum*

On May 11, 2011, LFB provided a memorandum that includes estimates of General Fund tax revenues for the 2010-11 fiscal year, which are \$12.925 billion, or an increase of \$793 million (or 6.5%) from collections in the 2009-10 fiscal year and an increase of \$233 million from the projections provided in the January 31, 2011 LFB Memorandum. The table on the following page includes a summary of the estimated General Fund tax collections for the 2010-11 fiscal year and also provides, for comparison, the final GPR tax revenue collections for the 2009-10 fiscal year, estimates shown in the January 27, 2010 LFB memorandum, estimates provided by the **(Department of Revenue or DOR)** in December, 2010, and estimates shown in the January 31, 2011 LFB Memorandum.

A complete copy of the May 11, 2011 LFB Memorandum is included on pages **A-10 through A-15** of this Official Statement.

**ESTIMATED GENERAL FUND TAX REVENUE COLLECTIONS**  
**2010-11 FISCAL YEAR**  
(in Millions)

	2009-10 Fiscal Year (Final)	2010-11 Fiscal Year			
		LFB Estimate Jan. 2010	DOR Estimate Dec. 2010	LFB Estimate Jan. 2011	LFB Estimate May 2011
Individual Income	\$ 6,089.2	\$ 6,505.0	\$ 6,324.8	\$ 6,350.0	\$ 6,690.0
Sales and Use	3,944.2	4,235.0	4,177.0	4,150.0	4,090.0
Corp. Income & Franchise	834.5	800.0	924.6	935.0	880.0
Public Utility	319.4	327.2	346.7	339.5	339.5
Excise					
Cigarettes	644.2	630.0	629.1	620.0	620.0
Liquor & Wine	44.2	44.7	44.2	45.4	46.0
Tobacco Products	59.9	62.6	63.9	64.0	61.6
Beer	9.6	9.7	9.6	9.5	9.6
Insurance Company	130.7	135.0	135.3	132.0	130.7
Miscellaneous Taxes	54.9	52.0	49.1	46.0	55.8
<b>TOTAL</b>	<b>\$12,131.7</b>	<b>\$12,801.2</b>	<b>\$12,704.3</b>	<b>\$12,691.4</b>	<b>\$12,924.7</b>

*January 2011 LFB Memorandum*

The January 31, 2011 LFB Memorandum included estimates of General Fund tax collections for the 2010-11 fiscal year, which at that time were \$12.691 billion, or an increase of \$560 million (or 4.6%) from collections in the 2009-10 fiscal year and a decrease of \$13 million from the projections provided by the Department of Revenue in December 2010.

*December 2010 Updated Revenue Projections*

On December 27, 2010, the Department of Administration reported that the Department of Revenue had provided updated projections of general purpose tax revenues for the 2010-11 fiscal year and the 2011-13 biennium, which reflected the projected national economic impact from the then-recent enactment of federal legislation that included an extension of unemployment benefits and a reduction of payroll taxes.

**State Budget; Budget for 2011-13 Biennium** (Part II; Pages 33-34). Update with the following information.

*2011-13 Biennial Budget – 2011 Wisconsin Act 32*

The budget act for the 2011-13 biennium was adopted by the Legislature on June 16, 2011, signed into law, with partial vetoes, by the Governor on June 26, 2011 (2011 Wisconsin Act 32), and became effective on July 1, 2011 (except as otherwise provided in the act).

The following table includes the estimated General Fund condition statement for the 2011-12 and 2012-13 fiscal years. Detailed information and summary tables and charts concerning the enacted budget for the 2011-13 biennium may be obtained from the following addresses (neither the following website nor the summary available at such website are incorporated by reference into this Official Statement):

State of Wisconsin Capital Finance Office  
Department of Administration  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305

[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

[legis.wisconsin.gov/lfb/2011-13%20Budget/2011\\_07\\_05%20tables%20and%20charts.pdf](http://legis.wisconsin.gov/lfb/2011-13%20Budget/2011_07_05%20tables%20and%20charts.pdf)

**ESTIMATED GENERAL FUND CONDITION STATEMENT**  
**2011-12 AND 2012-13 FISCAL YEARS**  
(in Millions)

	Enacted Budget <u>2011-12 Fiscal Year</u>	Enacted Budget <u>2012-13 Fiscal Year</u>
Revenues		
Opening Balance	\$ 86.2	\$ 73.4
Taxes	13,297.2	13,779.2
Department Revenues		
Tribal Gaming	26.5	28.1
Other	<u>647.9</u>	<u>584.6</u>
Total Available	14,057.9	14,465.3
Appropriations		
Gross Appropriations	13,996.2	14,765.5
Transfers to Other Funds	262.5	137.6
Compensation Reserves	28.8	81.9
Less: Lapses	<u>(303.0)</u>	<u>(594.2)</u>
Net Appropriations	13,984.5	14,390.9
Balances		
Gross Balance	73.4	74.4
Less: Required Statutory Balance	<u>(65.0)</u>	<u>(65.0)</u>
Net Balance, June 30	\$ 8.4	\$ 9.4

The enacted budget for the 2011-13 biennium is largely similar to the budget approved by the Legislature's Joint Committee on Finance on June 3, 2011; changes resulting from actions of the full Legislature or the Governor's partial vetoes have little impact on the ending balances of the enacted budget. The following is a summary of the budget approved by the Legislature's Joint Committee on Finance:

- Total General Fund spending for the biennium increases by \$697 million, or 2.50%, over the base year (the 2010-11 fiscal year, which is doubled for this biennium-to-fiscal-year comparison). This biennial increase reflects a \$1.387 billion increase in funding for Medicaid (to replace one-time federal funding in the 2009-11 biennium) and a \$690 million decrease in other General Fund appropriations.
- Provides General Fund spending of \$161 million for the new Wisconsin Economic Development Corporation (which will replace economic development functions currently performed by the Wisconsin Department of Commerce), makes changes to capital gains taxes for long-term investments in State businesses, and makes changes to combined reporting requirements applicable to controlled groups of corporations.
- Reduces school aids by \$793 million over the biennium and lowers school district revenue limits so that the reduction in school aids does not result in local property tax increases. Pursuant to provisions of budget adjustment legislation (2011 Wisconsin Act 10), it is expected that this reduction in school aid will be offset by savings resulting from school district employee contributions toward their pension and health insurance benefits.
- Numerous actions to address the rapid growth in health care costs including, but not limited to, increased health care premium contributions from State employees, increased copayments and deductibles, flexibility for the Department of Health Services to pursue cost-control approaches, and consolidation of eligibility determinations.

The following is a summary of how the budget bill for the 2011-13 biennium, as approved by the Legislature's Joint Committee on Finance, was balanced taking into account the structural deficit from the prior biennium, agency requests for the 2011-13 biennium, and the increased estimates of General Fund tax collections, pursuant to the May 2011 LFB Memorandum:

- \$2.604 billion in spending changes, which include General Fund spending reductions, items requested by agencies and not included in the biennial budget, along with other cuts and lapses, Medicaid reestimates and efficiencies, and other General Fund spending increases.
- \$425 million of other measures, which include, among others, \$339 million of general obligation debt restructuring (in the 2011-12 fiscal year).
- \$208 million reduction in revenues resulting from various changes relating to capital gains exclusion for Wisconsin-based investments, transfer of motor vehicle-related sales tax to the Transportation Fund, and treatment of Wisconsin Retirement System contributions by employees as pre-tax.

*2011-13 Biennial Budget – Executive Budget*

The Governor's biennial budget message and executive biennial budget bill were delivered to the Wisconsin State Legislature on March 1, 2011 (and introduced as companion bills, 2011 Assembly Bill 40 and 2011 Senate Bill 27).

*May 2011 LFB Memorandum*

The May 11, 2011 LFB Memorandum includes estimates of General Fund tax collections for the 2011-13 biennium. The following table includes a summary of the estimated General Fund tax collections for the 2011-13 biennium and also provides, for comparison, the projections provided by the Department of Revenue in December, 2010 and projections in the January 31, 2011 LFB Memorandum.

**ESTIMATED GENERAL FUND TAX REVENUE COLLECTIONS**  
**2011-12 AND 2012-13 FISCAL YEARS**  
(in Millions)

	2011-12 Fiscal Year			2012-13 Fiscal Year		
	DOR Projection <u>Dec. 2010</u>	LFB Projection <u>Jan. 2011</u>	LFB Projection <u>May 2011</u>	DOR Projection <u>Dec. 2010</u>	LFB Projection <u>Jan. 2011</u>	LFB Projection <u>May 2011</u>
Individual Income	\$ 6,727.6	\$ 6,650.0	\$ 6,930.0	\$ 6,976.3	\$ 7,000.0	\$ 7,290.0
Sales and Use	4,360.8	4,350.0	4,270.0	4,500.7	4,485.0	4,385.0
Corp. Income & Franchise	914.9	900.0	890.0	943.9	925.0	920.0
Public Utility	365.2	344.6	344.6	374.9	352.6	352.6
Excise						
Cigarettes	634.2	615.0	615.0	631.7	610.0	610.0
Liquor & Wine	44.8	46.4	47.1	45.0	47.5	48.2
Tobacco Products	67.6	66.5	63.6	70.5	69.0	65.7
Beer	9.5	9.5	9.5	9.4	9.5	9.5
Insurance Company	126.4	133.3	147.0	133.0	134.6	150.0
Miscellaneous Taxes	<u>53.0</u>	<u>49.0</u>	<u>51.6</u>	<u>55.0</u>	<u>57.0</u>	<u>57.0</u>
TOTAL	\$13,304.0	\$13,164.3	\$13,368.4	\$13,740.4	\$13,690.2	\$13,888.0

A complete copy of the May 11, 2011 LFB Memorandum is included on pages [A-10 through A-15](#) of this Official Statement.

*January 2011 LFB Memorandum*

The January 31, 2011 LFB Memorandum included estimates of General Fund tax collections for the 2011-13 biennium. At that time, more than half of the lower estimates were due to the impact of recent legislation from a special session addressing health savings accounts, tax deductions and credits for relocated businesses, and tax exclusions for new employees.

### *December 2010 Updated Revenue Projections*

On December 27, 2010, the Department of Administration reported that the Department of Revenue had provided updated projections of general purpose tax revenues for the 2011-13, which reflected the projected national economic impact from the then-recent enactment of federal legislation that included an extension of unemployment benefits and a reduction of payroll taxes. The same federal legislation also reinstated a modified federal estate tax to allow for a deduction for state estate taxes, which under current State law results in the continued elimination of State estate taxes for deaths occurring on or after January 1, 2008.

**State Obligations; Employee Pension Funds** (Part II; Pages 62-64). Update with the following information:

Provisions of 2011 Wisconsin Act 10, as amended by 2011 Wisconsin Act 32, will make the following changes to the Wisconsin Retirement System (**WRS**) required contributions; these changes are generally effective for the payroll to be paid on August 25, 2011 for employees of the State, and a payroll close to that date for other participants of the WRS (depending on status of existing respective current collective bargaining agreements):

- The total retirement contribution must be split equally between the employee required contribution and the employer required contribution for general employees and for elected officials and judges.
- The employee required contribution for protective occupations with Social Security and for protective occupations without Social Security is the same as for general employees. The employer required contribution for these groups is the difference between the total required contribution and the employee required contribution.
- The benefit adjustment contribution is eliminated
- Employee required contributions may not be paid by the employer on behalf of the employee.
- Employee paid contributions are treated as pretax contributions under section 414(h)(2) of the Internal Revenue Code.
- The new WRS contribution rates for employees and employers are as follows:

#### **WISCONSIN RETIREMENT SYSTEM STATE EMPLOYER AND EMPLOYEE CONTRIBUTIONS**

<u>Employee Classification</u>	<u>Employee Required</u>	<u>Employer Required</u>
General employees (including teachers)	5.80%	5.80%
Elected officials, judges, and state executives	6.65	6.65
Protective occupations with Social Security	5.80	8.90
Protective occupations without Social Security	5.80	11.20



**Statistical Information; Table II-39 – Unemployment Rate Comparison** (Part II; Page 80). Replace with the following updated table.

**Table II-39**  
**UNEMPLOYMENT RATE COMPARISON<sup>(a)</sup>**  
**By Month 2006 to 2011**  
**By Quarter 2002 to 2005**

	<u>2011</u>		<u>2010</u>		<u>2009</u>		<u>2008</u>		<u>2007</u>		<u>2006</u>	
	<u>Wis.</u>	<u>U.S.</u>	<u>Wis.</u>	<u>U.S.</u>	<u>Wis.</u>	<u>U.S.</u>	<u>Wis.</u>	<u>U.S.</u>	<u>Wis.</u>	<u>U.S.</u>	<u>Wis.</u>	<u>U.S.</u>
January.....	8.2	9.8	10.0	10.6	7.7	8.5	5.0	5.4	5.5	5.0	5.1	5.1
February.....	8.5	9.5	10.3	10.4	8.8	8.9	5.2	5.2	5.8	4.9	5.7	5.1
March.....	8.1	9.2	10.1	10.2	9.4	9.0	5.0	5.2	5.5	4.5	5.5	4.8
April.....	7.4	8.7	8.7	9.5	8.8	8.6	4.2	4.8	5.1	4.3	4.8	4.5
May.....	7.4	8.7	8.2	9.3	8.7	9.1	4.2	5.2	4.5	4.3	4.4	4.4
June.....			8.4	9.6	9.1	9.7	4.7	5.7	5.0	4.7	4.9	4.8
July .....			8.1	9.7	8.8	9.7	4.6	6.0	4.7	4.9	4.7	5.0
August .....			7.8	9.5	8.6	9.6	4.7	6.1	4.5	4.6	4.4	4.6
September..			7.1	9.2	8.0	9.5	4.3	6.0	4.2	4.5	4.1	4.4
October .....			7.0	9.0	7.9	9.5	4.5	6.1	3.9	4.4	3.9	4.1
November ..			7.2	9.3	8.0	9.4	5.2	6.5	4.1	4.5	4.3	4.3
December...			<u>7.1</u>	<u>9.1</u>	<u>8.3</u>	<u>9.7</u>	<u>5.9</u>	<u>7.1</u>	<u>4.3</u>	<u>4.8</u>	<u>4.5</u>	<u>4.3</u>
Annual												
Average ....			8.3	9.6	8.5	9.3	4.8	5.8	4.8	4.6	4.7	4.6

<u>2005 Quarters</u>				<u>2004 Quarters</u>		
	<u>Wis.</u>	<u>U.S.</u>			<u>Wis.</u>	<u>U.S.</u>
I .....	5.7	5.6	I .....	6.1	6.1	
II .....	4.8	5.0	II .....	5.1	5.5	
III .....	4.4	5.0	III .....	4.6	5.4	
IV .....	4.3	4.7	IV .....	4.3	5.1	

<u>2003 Quarters</u>				<u>2002 Quarters</u>		
	<u>Wis.</u>	<u>U.S.</u>			<u>Wis.</u>	<u>U.S.</u>
I .....	6.5	6.3	I .....	6.2	6.2	
II .....	5.9	6.1	II .....	5.4	5.7	
III .....	5.3	6.0	III .....	4.8	5.7	
IV .....	4.8	5.5	IV .....	4.7	5.6	

<sup>(a)</sup> Figures show the percentage of labor force that is unemployed and are not seasonally adjusted.

**Source: Department of Workforce Development and U.S. Bureau of Labor Standards**

# Legislative Fiscal Bureau

Robert Wm. Lang, Director



*State of Wisconsin*

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May 11, 2011

Senator Alberta Darling, Senate Chair  
Representative Robin Vos, Assembly Chair  
Joint Committee on Finance  
State Capitol  
Madison, WI 53702

Dear Senator Darling and Representative Vos:

Last January, this office released estimates of general fund tax revenues for 2010-11 and the two years of the 2011-13 biennium. Those figures, which included the effects of tax legislation enacted during the January, 2011 Special Session (Act 1, relating to health savings accounts; Act 3, creating a tax deduction/credit for businesses that relocate to Wisconsin; and Act 5, creating a tax deduction for businesses that add employees in Wisconsin), were incorporated into the Governor's 2011-13 biennial budget bill.

Recently, tax collections data for April became available and IHS Global Insight, Inc. (Global Insight) released its May, 2011, forecast of the U.S. economy. The collections data shows considerable strength in the individual income tax, but lower than expected revenues from the sales tax and the corporate income and franchise tax. However, the strength in income tax collections significantly exceeds the weakness in the other two major taxes.

The May economic forecast shows some improvement over the January forecast for a number of economic indicators, including nominal (current dollar) gross domestic product (GDP), personal consumption, personal income, home sales, and corporate profits. But total employment, light vehicle sales, housing starts, and real (inflation-adjusted) GDP are expected to be somewhat lower in 2011 through 2013 than was projected in January. Also, Global Insight assigns a higher probability to its pessimistic alternative in the new forecast (20% in April versus 15% in January). Compared to the January forecast, the U.S. unemployment rate is expected to be about 0.5% lower in 2011 and 2012; however, this is due to reduced labor force participation rather than an increase in employment. Consumer prices are expected to be somewhat higher relative to the January forecast, primarily due to increased inflation in 2011. Crude oil prices are expected to be 10% to 15% higher than forecast in January. Although there are a number of differences between the two forecasts, in terms of magnitude, most of the major economic indicators in the current forecast do

not vary significantly from the January figures. Both forecasts project a continued slow recovery over the next several years, with nominal GDP growth of 4% to 5% each year and 1% to 2% annual employment growth.

Based on our review of the collections data and the new economic forecast, we now believe that general fund tax revenues will be higher than the previous estimates by \$233 million in 2010-11, \$204 million in 2011-12, and \$199 million in 2012-13. The three-year increase is \$636 million, or 1.6%. Over the three-year period, the income tax estimates have been increased by \$910 million, and the sales tax and corporate tax projections have been reduced by \$240 million and \$68 million, respectively. Smaller revisions have been made to the estimates for other taxes.

As noted, the primary factor in the revised estimates is unanticipated strength in individual income tax collections since the January figures were released. When those estimates were prepared, total income tax collections through December, 2010, were 3.7% above the year-to-date collections for the prior year. Quarterly estimated payments of income taxes on business, investment, and retirement income were relatively strong (10.3% growth), but withholding payments showed only 2.8% year-to-date growth. Based on Global Insight's January forecast of taxable components of personal income, it was estimated that the second half of the fiscal year would see slightly better growth rates, and that total income tax revenues in 2010-11 would be 4.3% higher than the 2009-10 amount.

In the months since the January estimates were released, total income tax collections have increased by approximately 28% over the same four-month period last year, and year-to-date growth through April has improved to 12.3%. The main source of strength has been in amounts collected with income tax returns filed this spring for the 2010 tax year. In the last four months, payments remitted with returns have increased by almost 35% compared to last year, and refunds are 7.3% lower. Together, this has resulted in additional revenues of \$228 million over the amount collected during the same period last year. The most likely reasons for this strength are the large gains in the stock market since early 2009 and improved business profits of pass-through entities (partnerships, limited liability companies, and subchapter S corporations) that are taxed under the individual income tax.

In addition, withholding taxes have increased substantially in recent months. Monthly growth in April was 13.3%, and year-to-date growth has improved to 5.5%. Growth in estimated taxes has tapered off somewhat, but is still at 7.6% year-to-date through April. Many other states have also reported strong personal income tax collections this spring.

An offsetting factor that could affect future income tax collections involves the changes to local government employee retirement contributions included in 2009 Act 10. When Act 10 was passed by the Legislature, it was understood that the increased retirement contributions by state and local employees would be made from the employee's after-tax income, and that the employee's liability for federal payroll (FICA) taxes and federal and state income taxes would not be impacted. This office has recently learned that it will be possible for local governing bodies to implement the retirement contributions in a way that allows them to be made from the employee's pre-tax income for federal and state income tax purposes. Structuring the contributions this way would result in the local employees paying lower federal and state income taxes, but would not affect federal payroll

taxes. If this option were used by all local units of government in Wisconsin, state income taxes would be reduced by an estimated \$40 million annually beginning in 2011-12. A similar payment structure could be implemented for retirement contributions by state employees, but additional legislative action would be needed.

However, the Dane County Circuit Court has issued a temporary restraining order prohibiting implementation of Act 10 until litigation regarding passage of the bill has been resolved. Also, it has been reported that some local units of government have entered into contracts that do not require employees to make the retirement contributions specified in Act 10. In addition, if the Act 10 provisions take effect, it is unclear how many other local government units would implement the retirement contributions in a way that allows them to be made from the employee's pre-tax income. Because of this uncertainty, the revised income tax estimates do not include an adjustment to reflect this factor. However, the estimates may have to be reduced in the future if the Act 10 provisions take effect and local governments elect to structure the retirement contributions as described above.

Table 1 shows the revised general fund tax estimates and Table 2 outlines the May, 2011, economic forecast by Global Insight. The tax revenue estimates in Table 1 reflect all legislation passed to date, but do not include any of the tax law changes recommended by the Governor in the biennial budget bill. The sections following the tables present additional information about the new revenue estimates.

**TABLE 1**  
**Projected General Fund Tax Collections**  
**Current Law Through 2011 Act 15**  
**(\$ in Millions)**

	<u>2009-11 Biennium</u>		<u>2011-13 Biennium</u>	
	<u>2009-10</u> <u>Actual</u>	<u>2010-11</u> <u>Estimated</u>	<u>2011-12</u> <u>Estimated</u>	<u>2012-13</u> <u>Estimated</u>
Individual Income	\$6,089.2	\$6,690.0	\$6,930.0	\$7,290.0
General Sales and Use	3,944.2	4,090.0	4,270.0	4,385.0
Corporate Income and Franchise	834.5	880.0	890.0	920.0
Public Utility	319.4	339.5	344.6	352.6
Excise				
Cigarette	644.3	620.0	615.0	610.0
Tobacco Products	59.9	61.6	63.6	65.7
Liquor and Wine	44.2	46.0	47.1	48.2
Beer	9.6	9.5	9.5	9.5
Insurance Company	130.7	139.5	147.0	150.0
Miscellaneous taxes	<u>55.8</u>	<u>48.6</u>	<u>51.6</u>	<u>57.0</u>
Total	\$12,131.7	\$12,924.7	\$13,368.4	\$13,888.0
Change from Prior Year		\$793.0	\$443.7	\$519.6
Percent Change		6.5%	3.4%	3.9%

TABLE 2

**Summary of National Economic Indicators**  
**IHS Global Insight, Inc., May, 2011**  
**(\$ in Billions)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Nominal Gross Domestic Product	\$14,660.4	\$15,315.7	\$15,994.1	\$16,709.0
% Change	3.8%	4.5%	4.4%	4.5%
Real Gross Domestic Product	\$13,248.2	\$13,605.7	\$14,002.9	\$14,388.8
% Change	2.9%	2.7%	2.9%	2.8%
Consumer Prices (Percent Change)	1.6%	3.0%	1.8%	2.0%
Personal Income	\$12,546.7	\$13,207.6	\$13,693.4	\$14,318.9
% Change	3.1%	5.3%	3.7%	4.6%
Personal Consumption Expenditures	\$10,349.0	\$10,879.9	\$11,326.3	\$11,740.5
% Change	3.5%	5.1%	4.1%	3.7%
Economic Profits	\$1,624.8	\$1,708.7	\$1,734.7	\$1,776.2
% Change	29.2%	5.2%	1.5%	2.4%
Unemployment rate	9.6%	8.8%	8.3%	7.8%
Total Nonfarm Payrolls (millions)	129.8	131.4	133.7	136.2
% Change	-0.7%	1.2%	1.8%	1.8%
Light Vehicle Sales (millions)	11.5	12.7	14.6	15.8
% Change	11.0%	10.1%	14.6%	8.4%
Housing Starts (millions)	0.585	0.630	1.021	1.418
% Change	5.6%	7.6%	62.0%	38.9%

*Individual Income Tax.* Individual income tax receipts are estimated at \$6,690 million in 2010-11, \$6,930 in 2011-12, and \$7,290 million in 2012-13. The revised figures represent increases relative to the previous projections of \$340 million in 2010-11, \$280 million in 2011-12, and \$290 million in 2012-13. These increases total \$910 million.

In January, income tax collections for 2010-11 were estimated to increase by 4.3% compared to collections in 2009-10, based on the economic forecast and collections data at the time. The reestimate is based on year-to-date tax collections that are 12.3% above the collections total for the same period last year. The estimates for the 2011-13 biennium have also been increased to reflect the estimated increase in base year collections.

*Sales Tax.* Through April, 2011, total year-to-date sales tax collections were 4.1% higher than in April, 2010. If the impact of the *Menasha Corporation* decision and other factors are

accounted for, the adjusted year-to-date growth rate is 2.9%. Sales tax revenue estimates have been reduced by \$60 million in 2010-11, \$80 million in 2011-12, and \$100 million in 2012-13. In January, this office estimated total year-over-year growth for 2010-11 at 5.2% based, in part, on year-over-year growth in collections of 5.1% through December. Since that time, sales tax collections have weakened as compared to forecasted growth in taxable personal consumption, and the downward revision primarily reflects this lower-than-expected growth. The revised estimates are \$4,090 million in 2010-11, \$4,270 million in 2011-12, and \$4,385 million in 2012-13.

*Corporate Income and Franchise Tax.* Corporate income and franchise tax revenues are now projected to be \$880 million in 2010-11, \$890 million in 2011-12, and \$920 million in 2012-13. Compared to the previous estimates, the revised estimates represent decreased corporate income and franchise tax revenues of \$55 million in 2010-11, \$10 million in 2011-12, and \$3.4 million in 2012-13.

The new estimates reflect year-to-date corporate income and franchise tax collections. The monthly rate of growth of corporate collections has slowed substantially in the past three months, and estimated payments are lower than last year. The 2010-11 estimate includes two one-time tax settlement amounts. The May, Global Insight forecast includes projections of slightly higher corporate profits than in January, so that corporate income and franchise tax collections are expected to increase each year of the 2011-13 biennium. Both sets of estimates have been adjusted to reflect the impact of corporate income/franchise tax law changes enacted during the 2009-11 biennium, including combined reporting, use of 100% of throwback sales in the apportionment formula, repeal of the domestic production activities income deduction, and enactment of a number of tax credits, such as the economic development and super research and development tax credits. The estimates also reflect tax law changes enacted in the January, 2011 Special Session, including the relocated business tax credit, and income exclusion for increased employment.

*Excise Taxes.* Excise tax revenues are reestimated at \$737.1 million in 2010-11, \$735.2 million in 2011-12, and \$733.4 million in 2012-13, and are lower than the previous estimates by \$1.8 million, \$2.2 million, and \$2.6 million, respectively. The reduction is primarily due to lower than expected year-to-date growth in tobacco products tax collections. The reduction in tobacco products revenue is partially offset by higher than expected liquor tax collections.

*Insurance Premiums Tax.* Insurance premiums taxes are projected to be \$139.5 million in 2010-11, \$147 million in 2011-12, and \$150 million in 2012-13. These projections represent increases from the previous estimates of \$7.5 million in 2010-11, \$13.7 million in 2011-12, and \$15.4 million in 2012-13. The new estimates reflect premiums tax collections, which are 6.7% higher than collections through April, 2010. Insurance premiums taxes are projected to increase in each year of the biennium, as the economy continues its gradual expansion.

*Miscellaneous Taxes.* Estimated revenues from miscellaneous taxes have been increased by \$2.6 million in 2010-11 and 2011-12. The projected increase in revenue is primarily due to better than anticipated real estate transfer fee collections. Although the current estimate is higher than the January projection, real estate transfer fee collections are still estimated to be 15.1% below the 2009-10 amount. As with the January estimates, growth is expected to resume in 2011-12. Total

miscellaneous tax revenues are estimated at \$48.6 million in 2010-11, \$51.6 million in 2011-12, and \$57.0 million in 2012-13.

*Other Taxes.* The estimates for public utility taxes, the cigarette tax and the beer tax, have not been revised.

### **Impact on General Fund Balance**

Based upon the tax collection estimates of this analysis, the net balance in the general fund at the end of the 2010-11 fiscal year is projected to be \$214.6 million, and the net balance at the end of the 2011-13 biennium is estimated at \$659.9 million. These general fund balance projections are based upon: (1) the provisions of 2011 SB 27/AB 40, as modified, to date, by the Joint Committee on Finance; (2) bills enacted to date in the current legislative session; and (3) the current law tax collection estimates of this analysis.

It should be noted that the balance figures noted above do not include the effect of 2011 Act 10, which is pending resolution by the courts.

The balance estimates do not take into consideration any revenue or appropriation modifications that may occur over the remainder of the Finance Committee's work on SB 27/AB 40.

This office will continue to review the revenue and expenditure estimates used in SB 27/AB 40, as well as tax collections data and new economic forecasts, and notify you and your colleagues of any further adjustments that may be necessary.

Sincerely,

A handwritten signature in black ink, appearing to read "Bob", written in a cursive style.

Robert Wm. Lang  
Director

RWL/sas

cc: Members, Wisconsin Legislature



**General Fund Information; General Fund Cash Flow (Part II; Pages 41-50).**

The following tables provide updates and additions to various tables containing General Fund information for the 2010-11 and 2011-12 fiscal years, which are presented on either a cash basis or an agency-recorded basis. Unless otherwise noted, these tables contain information through May 31, 2011.

The results, projections, and estimates in the following tables for the 2010-11 fiscal year reflect the budget for the 2009-11 biennium (2009 Wisconsin Act 28), subsequent actions by the Wisconsin State Legislature and its Joint Committee on Finance, certain federal economic stimulus money in the amount of \$762 million that the State expects to receive in the 2010-11 fiscal year in the General Fund (\$511 million for medical assistance programs, \$194 million for education aids, and \$57 million for other various purposes), \$800 million of operating note receipts received on July 1, 2010 and the resulting impoundment payments due in February, March, April, and May 2011, structural refunding authority of \$165 million included in budget adjustment legislation (more specifically, in 2011 Wisconsin Act 13), and the General Fund tax revenue collection estimates included in the May 11, 2011 LFB Memorandum. The federal economic stimulus money discussed above is only a portion of such funds that the State has received or expects to receive in the General Fund.

The projections and estimates in the following tables for the 2011-12 fiscal year reflect the proposed budget for the 2011-13 biennium, as approved on June 3, 2011 by the Legislature's Joint Committee on Finance, assumed \$800 million of operating note receipts expected to be received on July 19, 2011 and the resulting impoundment payments due in February, March, April, and May 2012, and the General Fund tax revenue collection estimates included in the May 11, 2011 LFB Memorandum. The budget for the 2011-13 biennium has been enacted (with some partial vetoes) and generally taken effect. This enacted budget for the 2011-13 biennium is largely similar to the budget approved by the Legislature's Joint Committee on Finance on June 3, 2011; changes resulting from actions of the full Legislature or the Governor's partial vetoes have little impact on the ending budgetary balances of the enacted budget.

The comparison of monthly General Fund information that is presented on a cash basis has many inherent problems. Unforeseen events or variations from underlying assumptions may cause a decrease or increase in receipts and disbursements from those projected for any specific month.

The following tables may show negative balances on a cash basis. The State can have a negative cash balance at the end of a fiscal year. The Wisconsin Statutes provide certain administrative remedies, such as temporary reallocation, to deal with periods when the balance, on a cash basis, is negative. If the amount of temporary reallocation available to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

**Table II-10; Actual and Revised General Fund Cash Flow. (Part II; Page 45). Replace with the following updated table.**

**ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2010 TO MAY 31, 2011  
PROJECTED GENERAL FUND CASH FLOW; JUNE 1, 2011 TO JUNE 30, 2011<sup>(a)</sup>**

(Amounts in Thousands)

	July 2010	August 2010	September 2010	October 2010	November 2010	December 2010	January 2011	February 2011	March 2011	April 2011	May 2011	June 2011
<b>BALANCES<sup>(a)(b)</sup></b>												
Beginning Balance	\$ 383,306	\$ (84,448)	\$ 497,619	\$ 919,992	\$ 1,439,908	\$ 1,426,253	\$ (108,976)	\$ 1,750,979	\$ 1,727,093	\$ 614,211	\$ 971,165	\$ 1,453,134
Ending Balance <sup>(c)</sup>	(84,448)	497,619	919,992	1,439,908	1,426,253	(108,976)	1,750,979	1,727,093	614,211	971,165	1,453,134	342,163
Lowest Daily Balance <sup>(c)</sup>	(122,974)	(90,410)	297,835	709,092	962,221	(213,810)	(123,219)	1,651,343	533,357	531,962	971,165	78,822
<b>RECEIPTS</b>												
<b>TAX RECEIPTS</b>												
Individual Income	\$ 483,412	\$ 627,258	\$ 671,124	\$ 535,724	\$ 636,984	\$ 598,745	\$ 1,041,402	\$ 495,200	\$ 621,935	\$ 1,096,334	\$ 581,508	\$ 781,430
Sales & Use	385,326	387,798	382,658	374,812	368,633	344,533	416,955	316,745	296,266	344,239	341,210	374,534
Corporate Income	43,130	25,350	173,894	43,590	43,933	153,785	70,049	25,002	183,010	76,976	28,579	172,752
Public Utility	-	63	62	2,428	175,062	213	-	1	12	4,921	163,640	500
Excise	70,623	68,097	67,433	62,432	54,637	68,316	65,540	45,804	51,090	65,273	49,863	58,179
Insurance	1,531	1,182	31,965	376	1,366	33,335	937	32,385	19,800	19,489	1,136	29,200
<b>Subtotal Tax Receipts</b>	<b>\$ 984,022</b>	<b>\$ 1,109,748</b>	<b>\$ 1,327,136</b>	<b>\$ 1,019,362</b>	<b>\$ 1,280,615</b>	<b>\$ 1,198,927</b>	<b>\$ 1,594,883</b>	<b>\$ 915,137</b>	<b>\$ 1,172,113</b>	<b>\$ 1,607,232</b>	<b>\$ 1,165,936</b>	<b>\$ 1,416,595</b>
<b>NON-TAX RECEIPTS</b>												
Federal	\$ 809,284	\$ 822,212	\$ 926,039	\$ 710,540	\$ 752,733	\$ 603,077	\$ 1,374,583	\$ 624,735	\$ 700,308	\$ 516,832	\$ 739,894	\$ 921,393
Other & Transfers	436,955	288,640	608,849	397,638	442,147	311,520	485,864	719,897	466,592	394,350	310,525	408,873
Note Proceeds <sup>(d)</sup>	803,408	-	-	-	-	-	-	-	-	-	-	-
<b>Subtotal Non-Tax Receipts</b>	<b>\$ 2,049,647</b>	<b>\$ 1,110,852</b>	<b>\$ 1,534,888</b>	<b>\$ 1,108,178</b>	<b>\$ 1,194,880</b>	<b>\$ 914,597</b>	<b>\$ 1,860,447</b>	<b>\$ 1,344,632</b>	<b>\$ 1,166,900</b>	<b>\$ 911,182</b>	<b>\$ 1,050,419</b>	<b>\$ 1,330,266</b>
<b>TOTAL RECEIPTS</b>	<b>\$ 3,033,669</b>	<b>\$ 2,220,600</b>	<b>\$ 2,862,024</b>	<b>\$ 2,127,540</b>	<b>\$ 2,475,495</b>	<b>\$ 2,113,524</b>	<b>\$ 3,455,330</b>	<b>\$ 2,259,769</b>	<b>\$ 2,339,013</b>	<b>\$ 2,518,414</b>	<b>\$ 2,216,355</b>	<b>\$ 2,746,861</b>
<b>DISBURSEMENTS</b>												
Local Aids	\$ 1,429,366	\$ 202,649	\$ 860,448	\$ 119,341	\$ 1,033,776	\$ 1,309,475	\$ 221,063	\$ 270,789	\$ 1,326,605	\$ 81,828	\$ 180,604	\$ 1,942,920
Income Maintenance	795,141	602,501	615,203	620,435	677,923	1,361,190	324,938	493,827	434,516	439,584	521,744	766,185
Payroll and Related	539,995	304,252	341,331	429,142	395,512	480,524	463,313	404,790	506,333	475,354	289,803	438,612
Tax Refunds	58,790	56,259	53,503	89,888	95,080	119,659	117,635	542,888	572,238	448,974	134,964	146,200
Debt Service	214,486	-	167,832	408	-	39	263	262	-	163,165	-	-
Miscellaneous	452,237	472,872	401,334	348,410	286,859	377,866	468,163	382,054	408,381	348,743	403,449	563,915
Note Repayment <sup>(d)</sup>	11,408	-	-	-	-	-	-	189,045	203,822	203,812	203,822	-
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 3,501,423</b>	<b>\$ 1,638,533</b>	<b>\$ 2,439,651</b>	<b>\$ 1,607,624</b>	<b>\$ 2,489,150</b>	<b>\$ 3,648,753</b>	<b>\$ 1,595,375</b>	<b>\$ 2,283,655</b>	<b>\$ 3,451,895</b>	<b>\$ 2,161,460</b>	<b>\$ 1,734,386</b>	<b>\$ 3,857,832</b>

(a) Results, projections, or estimates in this table reflect the budget for the 2009-11 biennium (2009 Wisconsin Act 28), subsequent actions by the Wisconsin State Legislature and its Joint Committee on Finance, certain federal economic stimulus money in the amount of \$762 million that the State expects to receive in the 2010-11 fiscal year in the General Fund (\$511 million for medical assistance programs, \$194 million for education aids, and \$57 million for other various purposes), \$800 million of operating note receipts received on July 1, 2010 and the resulting impoundment payments due in February, March, April, and May 2011, \$165 million of structural refunding authority included in 2011 Wisconsin Act 13, and the estimated General Fund tax revenue collections for the 2010-11 fiscal year shown in the May 11, 2011 LFB Memorandum. This table does not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The designated funds are expected to range from \$200 to \$400 million during the 2010-11 fiscal year. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$10 million during the 2010-11 fiscal year.

(c) The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. For the 2010-11 fiscal year, the Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 7% of the total general-purpose revenue appropriations then in effect with an additional 3% for a period of up to 30 days. The resulting amounts available for temporary reallocation in the 2010-11 fiscal year are approximately \$986 million and \$422 million, respectively. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

(d) Includes proceeds of \$800 million of operating notes issued on July 1, 2010 and impoundment payments made in February 2011, March 2011, April 2011, and in May 2011. The February 2011 impoundment payment reflected the premium received on July 1, 2010 and deposited into the Operating Note Redemption Fund.

**Table II-10; Actual and Revised General Fund Cash Flow.** (Part II; Page 45). Add the following table that addresses the 2011-12 fiscal year.

**PROJECTED GENERAL FUND CASH FLOW; JULY 1, 2011 TO JUNE 30, 2012<sup>(a)</sup>**

(Amounts in Thousands)

	July 2011	August 2011	September 2011	October 2011	November 2011	December 2011	January 2012	February 2012	March 2012	April 2012	May 2012	June 2012
<b>BALANCES<sup>(a)(b)</sup></b>												
Beginning Balance	\$ 342,163	\$ 136,534	\$ 784,298	\$ 982,084	\$ 1,486,436	\$ 1,297,617	\$ 454,888	\$ 1,539,914	\$ 1,344,106	\$ (67,098)	\$ 488,235	\$ 950,186
Ending Balance <sup>(c)</sup>	136,534	784,298	982,084	1,486,436	1,297,617	454,888	1,539,914	1,344,106	(67,098)	488,235	950,186	135,553
Lowest Daily Balance <sup>(c)</sup>	(42,399)	21,415	479,377	828,674	1,218,536	(170,454)	454,888	1,009,113	(67,098)	(238,438)	215,092	(148,266)
<b>RECEIPTS</b>												
<b>TAX RECEIPTS</b>												
Individual Income	\$ 491,798	\$ 676,767	\$ 748,890	\$ 675,163	\$ 539,367	\$ 538,969	\$ 1,157,958	\$ 559,112	\$ 484,108	\$ 1,394,063	\$ 567,637	\$ 637,168
Sales & Use	384,313	384,462	377,134	371,436	360,226	332,472	400,888	310,541	294,693	338,875	338,677	376,088
Corporate Income	32,515	21,554	148,484	38,616	35,520	148,588	35,694	23,236	183,591	46,063	27,287	148,852
Public Utility	-	69	69	2,343	169,268	207	-	-	-	4,755	167,372	517
Excise	65,933	62,559	60,212	71,213	60,065	63,072	65,273	52,805	50,238	64,539	56,252	61,239
Insurance	1,251	966	26,123	307	1,116	27,242	766	26,466	16,835	21,084	981	23,863
<b>Subtotal Tax Receipts</b>	<b>\$ 975,810</b>	<b>\$ 1,146,377</b>	<b>\$ 1,360,912</b>	<b>\$ 1,159,078</b>	<b>\$ 1,165,562</b>	<b>\$ 1,110,550</b>	<b>\$ 1,660,579</b>	<b>\$ 972,160</b>	<b>\$ 1,029,465</b>	<b>\$ 1,869,379</b>	<b>\$ 1,158,206</b>	<b>\$ 1,247,727</b>
<b>NON-TAX RECEIPTS</b>												
Federal	\$ 789,640	\$ 744,168	\$ 697,054	\$ 673,982	\$ 709,155	\$ 637,195	\$ 780,313	\$ 734,496	\$ 729,908	\$ 629,270	\$ 839,305	\$ 671,108
Other & Transfers	484,215	334,860	584,608	455,276	348,580	290,412	576,628	632,345	347,167	391,339	350,006	476,415
Note Proceeds <sup>(d)</sup>	804,894	-	-	-	-	-	-	-	-	-	-	-
<b>Subtotal Non-Tax Receipts</b>	<b>\$ 2,078,749</b>	<b>\$ 1,079,028</b>	<b>\$ 1,281,662</b>	<b>\$ 1,129,258</b>	<b>\$ 1,057,735</b>	<b>\$ 927,607</b>	<b>\$ 1,356,941</b>	<b>\$ 1,366,841</b>	<b>\$ 1,077,075</b>	<b>\$ 1,020,609</b>	<b>\$ 1,189,311</b>	<b>\$ 1,147,523</b>
<b>TOTAL RECEIPTS</b>	<b>\$ 3,054,559</b>	<b>\$ 2,225,405</b>	<b>\$ 2,642,574</b>	<b>\$ 2,288,336</b>	<b>\$ 2,223,297</b>	<b>\$ 2,038,157</b>	<b>\$ 3,017,520</b>	<b>\$ 2,339,001</b>	<b>\$ 2,106,540</b>	<b>\$ 2,889,988</b>	<b>\$ 2,347,517</b>	<b>\$ 2,395,250</b>
<b>DISBURSEMENTS</b>												
Local Aids	\$ 1,448,309	\$ 154,496	\$ 853,694	\$ 141,832	\$ 960,363	\$ 1,174,813	\$ 214,693	\$ 250,067	\$ 1,222,142	\$ 123,076	\$ 156,701	\$ 1,807,111
Income Maintenance	443,787	587,148	641,731	592,631	588,762	675,870	604,096	585,816	636,535	600,044	478,274	301,306
Payroll and Related	330,076	339,732	425,066	326,424	383,304	458,327	426,288	389,436	481,391	319,001	444,884	451,693
Tax Refunds	122,216	56,325	72,013	94,903	118,307	192,635	128,852	603,368	560,932	459,342	145,055	77,671
Debt Service	221,577	-	-	200,707	258	-	6,936	-	-	240,899	-	-
Miscellaneous <sup>(e)</sup>	681,329	439,940	452,284	427,487	361,122	379,241	551,629	515,394	413,122	388,671	457,030	572,102
Note Repayment <sup>(d)</sup>	12,894	-	-	-	-	-	-	190,728	203,622	203,622	203,622	-
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 3,260,188</b>	<b>\$ 1,577,641</b>	<b>\$ 2,444,788</b>	<b>\$ 1,783,984</b>	<b>\$ 2,412,116</b>	<b>\$ 2,880,886</b>	<b>\$ 1,932,494</b>	<b>\$ 2,534,809</b>	<b>\$ 3,517,744</b>	<b>\$ 2,334,655</b>	<b>\$ 1,885,566</b>	<b>\$ 3,209,883</b>

(a) Projections or estimates in this table reflect the budget bill for the 2011-13 biennium, as approved by the Legislature's Joint Committee on Finance on June 3, 2011 and the estimated General Fund tax revenue collections for the 2011-12 fiscal year shown in the May 11, 2011 LFB Memorandum. This table does not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The designated funds are expected to range from \$500 million to \$1.2 billion during the 2011-12 fiscal year. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$60 million during the 2011-12 fiscal year.

(c) The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. For the 2011-12 fiscal year, the Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the total general-purpose revenue appropriations then in effect with an additional 3% for a period of up to 30 days. The resulting amounts available for temporary reallocation in the 2011-12 fiscal year are approximately \$1.275 billion and \$425 million, respectively. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

(d) Assumes that \$800 million of operating notes, bearing interest at an annual rate of 2.0%, are issued on July 19, 2011, which results in impoundment payments being made on February 15, March 15, April 16, and May 15, 2012. Assumes that premium received as a result of the sale of the operating notes will be deposited into the Operating Note Redemption Fund and used to reduce the amount of the impoundment payment due on February 15, 2012.

(e) Pursuant to provisions of 2011 Wisconsin Act 27, assumes that \$235 million will be paid to the Injured Patients and Families Compensation Fund by July 15, 2011.

**Table II-11; General Fund Cash Receipts and Disbursements Year-to-Date; Compared to Estimates and Previous Fiscal Year.** (Part II; Page 46). Replace with the following updated table.

2010-11 FISCAL YEAR							
GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE							
COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR <sup>(a)</sup>							
(Cash Basis)							
As of May 31, 2011							
(Amounts in Thousands)							
FY10 through May 2010		FY11 through May 2011					
	Actual	Actual <sup>(b)</sup>	Estimate <sup>(b)</sup>	Variance <sup>(c)</sup>	Adjusted Variance <sup>(c)</sup>	Difference FY10 Actual to FY11 Actual	
RECEIPTS							
Tax Receipts							
Individual Income	\$ 6,866,513	\$ 7,389,626	\$ 7,215,037	\$ 174,589	\$ 174,589	\$ 523,113	
Sales	3,836,067	3,959,175	4,009,094	(49,919)	(49,919)	123,108	
Corporate Income	856,803	867,298	816,716	50,582	50,582	10,495	
Public Utility	322,363	346,402	343,800	2,602	2,602	24,039	
Excise	689,483	669,108	706,704	(37,596)	(37,596)	(20,375)	
Insurance	117,863	143,502	135,400	8,102	8,102	25,639	
Inheritance	7,225	-	-	-	-	(7,225)	
Total Tax Receipts	\$ 12,696,317	\$ 13,375,111	\$ 13,226,751	\$ 148,360	\$ 148,360	\$ 678,794	
Non-Tax Receipts							
Federal	\$ 8,162,701	\$ 8,580,237	\$ 7,899,229	\$ 681,008	\$ 681,008	\$ 417,536	
Other and Transfers	5,117,464	4,862,977	4,790,174	72,803	72,803	(254,487)	
Note Proceeds	807,585	803,408	803,408	-	-	(4,177)	
Total Non-Tax Receipts	\$ 14,087,750	\$ 14,246,622	\$ 13,492,811	\$ 753,811	\$ 753,811	\$ 158,872	
TOTAL RECEIPTS	\$ 26,784,067	\$ 27,621,733	\$ 26,719,562	\$ 902,171	\$ 902,171	\$ 837,666	
DISBURSEMENTS							
Local Aids	\$ 6,872,311	\$ 7,035,944	\$ 7,008,653	\$ (27,291)	\$ (27,291)	\$ 163,633	
Income Maintenance	6,656,292	6,887,002	6,725,026	(161,976)	(161,976)	230,710	
Payroll & Related	4,460,092	4,630,349	4,553,046	(77,303)	(77,303)	170,257	
Tax Refunds	2,494,532	2,289,878	2,395,200	105,322	105,322	(204,654)	
Debt Service	452,260	546,455	574,234	27,779	27,779	94,195	
Miscellaneous	4,065,748	4,350,368	4,319,454	(30,914)	(30,914)	284,620	
Note Repayment	818,864	811,909	815,288	3,379	3,379	(6,955)	
TOTAL DISBURSEMENTS	\$ 25,820,099	\$ 26,551,905	\$ 26,390,901	\$ (161,004)	\$ (161,004)	\$ 731,806	
2010-11 FISCAL YEAR VARIANCE YEAR-TO-DATE				\$ 741,167	\$ 741,167		

- (a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) Results, projections, or estimates in this table for the 2010-11 fiscal year reflect the budget for the 2009-11 biennium (2009 Wisconsin Act 28), subsequent actions by the Wisconsin State Legislature and its Joint Committee on Finance, certain federal economic stimulus money in the amount of \$762 million that the State expects to receive in the 2010-11 fiscal year in the General Fund (\$511 million for medical assistance programs, \$194 million for education aids, and \$57 million for other various purposes), \$800 million of operating note receipts received on July 1, 2010 and the resulting impoundment payments due in February, March, April, and May 2011, \$165 million of structural refunding authority included in 2011 Wisconsin Act 13, and the General Fund tax revenue collection estimates included in the May 11, 2011 LFB Memorandum.
- (c) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed, which may result in large variances. This column includes adjustments to the variances to more accurately reflect the variance between the estimated and actual amounts.

**Source: Wisconsin Department of Administration**

**Table II-12; General Fund Monthly Cash Position.** (Part II; Page 47). Replace with the following updated table.

**GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup>**

**July 1, 2009 through May 31, 2011 – Actual**

**June 1, 2011 through June 30, 2012 – Estimated<sup>(b)</sup>**

**(Amounts in Thousands)**

	<u>Starting Date</u>	<u>Starting Balance</u>	<u>Receipts<sup>(c)</sup></u>	<u>Disbursements<sup>(c)</sup></u>
2009	July.....	(147,352) <sup>(d)</sup>	3,267,937	3,330,367
	August.....	(209,782) <sup>(d)</sup>	1,941,326	1,471,235
	September.....	260,309	2,627,956	2,390,978
	October.....	497,287	2,386,405	1,666,418
	November.....	1,217,274	2,354,892	2,341,164
	December.....	1,231,002	2,325,925	2,865,881
2010	January.....	691,046	2,564,759	1,778,662
	February.....	1,477,143	2,304,526	2,344,553
	March.....	1,437,116 <sup>(d)</sup>	2,402,735	3,512,073
	April.....	327,778 <sup>(d)</sup>	2,642,788	2,356,146
	May.....	614,420	1,964,818	1,762,622
	June.....	816,616 <sup>(d)</sup>	2,915,644	3,348,954
	July.....	383,306 <sup>(d)</sup>	3,033,669	3,501,423
	August.....	(84,448) <sup>(d)</sup>	2,220,600	1,638,533
	September.....	497,619	2,862,024	2,439,651
	October.....	919,992	2,127,540	1,607,624
	November.....	1,439,908	2,475,495	2,489,150
	December.....	1,426,253 <sup>(d)</sup>	2,113,524	3,648,753
2011	January.....	(108,976) <sup>(d)</sup>	3,455,330	1,595,375
	February.....	1,750,979	2,259,769	2,283,655
	March.....	1,727,093	2,339,013	3,451,895
	April.....	614,211	2,518,414	2,161,460
	May.....	971,165	2,216,355	1,734,386
	June.....	1,453,134	2,746,861	3,857,832
	July.....	342,163	3,053,305	3,187,575
	August.....	207,893 <sup>(d)</sup>	2,225,405	1,577,641
	September.....	855,657	2,642,574	2,504,738
	October.....	993,493	2,288,336	1,783,984
	November.....	1,497,845	2,223,297	2,412,116
	December.....	1,309,026 <sup>(d)</sup>	2,038,157	2,880,886
2012	January.....	466,297	3,017,520	1,932,494
	February.....	1,551,323	2,339,001	2,536,197
	March.....	1,354,127 <sup>(d)</sup>	2,106,540	3,517,878
	April.....	(57,211) <sup>(d)</sup>	2,889,988	2,334,788
	May.....	497,989	2,347,517	1,885,699
	June.....	959,807 <sup>(d)</sup>	2,395,250	3,209,883

<sup>(a)</sup> The General Fund balances presented in this table are not based on generally accepted accounting principles (GAAP).

<sup>(b)</sup> Results, projections, or estimates in this table for the 2010-11 fiscal year reflect the budget for the 2009-11 biennium (2009 Wisconsin Act 28), subsequent actions by the Wisconsin State Legislature and its Joint Committee on Finance, certain federal economic stimulus money in the amount of \$762 million that the State expects to receive in the 2010-11 fiscal year in the General Fund (\$511 million for medical assistance programs, \$194 million for education aids, and \$57 million for other various purposes), \$800 million of operating note receipts received on July 1, 2010 and the resulting impoundment payments due in February, March, April, and May 2011, structural refunding authority in the amount of \$165 million included in 2011 Wisconsin Act 13, and the General Fund tax revenue collection estimates in the May 11, 2011 LFB Memorandum. The projections or estimates in this table for the 2011-12 fiscal year reflect the budget bill for the 2011-13 biennium, as approved by the Legislature's Joint Committee on Finance on June 3, 2011, \$800 million of operating notes and resulting impoundment payments, and the estimated General Fund tax revenue collections for the 2011-12 fiscal year shown in the May 11, 2011 LFB Memorandum.

<sup>(c)</sup> Operating notes were issued for the 2009-10 and 2010-11 fiscal years and are expected to be issued for the 2011-12 fiscal year.

<sup>(d)</sup> At some period during this month, the General Fund was in a negative cash position. The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. For the 2010-11 fiscal year, the Secretary of Administration could temporarily reallocate cash in other funds to the General Fund up to 7% of the general purpose revenue appropriations then in effect (approximately \$986 million for the 2010-11 fiscal year). In addition, the Secretary of Administration could also temporarily reallocate an additional amount of up to 3% of the general-purpose revenue appropriations then in effect (approximately \$422 million for the 2010-11 fiscal year) for a period of up to 30 days. For the 2011-12 fiscal year, the 7% increases to 9%. This results in amounts for the 2011-12 fiscal year of \$1.275 billion and \$425 million, respectively. If the amount available for temporary reallocation to the General Fund is insufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

**Source: Wisconsin Department of Administration**

**Table II-13; Cash Balances in Funds Available for Temporary Reallocation.** (Part II; Page 48).  
Replace with the following updated table.

**CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION<sup>(a)</sup>**  
**July 31, 2009 to May 31, 2011 – Actual**  
**June 30, 2011 to June 30, 2012 – Estimated**  
**(Amounts in Millions)**

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP), and the second table does include such balances. Though the LGIP is available for temporary reallocation, funds in the LGIP are deposited and withdrawn by local units of government and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.345 billion during November 2010 to a high of \$4.347 billion in February 2009. The Secretary of Administration may not exercise the authority to make temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which the temporary reallocation would be made.

<b><u>Available Balances; Does Not Include Balances in the LGIP</u></b>				
<b><u>Month (Last Day)</u></b>	<b><u>2009</u></b>	<b><u>2010</u></b>	<b><u>2011</u></b>	<b><u>2012</u></b>
January .....		\$ 1,042	\$ 1,197	\$ 1,042
February .....		955	1,416	955
March .....		935	1,548	935
April .....		1,209	1,654	1,209
May .....		1,289	1,657	1,289
June .....		1,427	1,427	1,427
July .....	\$ 981	1,188	1,188	
August .....	1,064	1,246	1,246	
September .....	1,233	1,335	1,336	
October .....	1,035	1,283	1,283	
November .....	1,118	1,242	1,242	
December .....	1,073	1,185	1,073	

<b><u>Available Balances; Includes Balances in the LGIP</u></b>				
<b><u>Month (Last Day)</u></b>	<b><u>2009</u></b>	<b><u>2010</u></b>	<b><u>2011</u></b>	<b><u>2012</u></b>
January .....		\$ 4,100	\$ 4,389	\$ 4,100
February .....		4,133	4,482	4,133
March .....		4,130	4,745	4,130
April .....		4,089	4,511	4,089
May .....		3,842	4,243	3,842
June .....		4,035	4,035	4,035
July .....	\$ 5,102	4,469	4,469	
August .....	4,189	3,883	3,883	
September .....	4,076	3,833	3,833	
October .....	3,438	3,495	3,495	
November .....	3,500	3,585	3,585	
December .....	3,666	3,974	3,666	

<sup>(a)</sup> The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.

**Source: Wisconsin Department of Administration**

**Table II-14; General Fund Recorded Revenues.** (Part II; Page 49). Replace with the following updated table.

<b>GENERAL FUND RECORDED REVENUES<sup>(a)</sup></b> <b>(Agency-Recorded Basis)</b> <b>July 1, 2010 to May 31, 2011 Compared With Previous Year</b>				
	<b>Annual Fiscal Report</b> <b>Revenues</b> <b>2009-10 FY<sup>(b)</sup></b>	<b>Projected</b> <b>Revenues</b> <b>2010-11 FY<sup>(c)</sup></b>	<b>Recorded Revenues</b> <b>July 1, 2009 to</b> <b>May 31, 2010<sup>(d)</sup></b>	<b>Recorded Revenues</b> <b>July 1, 2010 to</b> <b>May 31, 2011<sup>(e)</sup></b>
Individual Income Tax .....	\$ 6,089,170,000	\$ 6,505,000,000	\$ 5,153,802,754	\$ 5,622,527,574
General Sales and Use Tax .....	3,944,187,000	4,235,000,000	3,213,548,576	3,345,866,362
Corporate Franchise and Income Tax .....	834,479,000	800,000,000	634,970,323	658,881,011
Public Utility Taxes .....	319,377,000	327,200,000	317,765,426	341,248,439
Excise Taxes .....	757,947,000	747,000,000	623,030,663	594,462,935
Inheritance Taxes .....	871,000	-	377,313	172,698
Insurance Company Taxes .....	130,718,000	135,000,000	97,691,867	74,035,249
Miscellaneous Taxes .....	54,910,000	52,000,000	83,919,478	78,571,792
SUBTOTAL.....	<u>12,131,659,000</u>	<u>12,801,200,000</u>	<u>10,125,106,399</u>	<u>10,715,766,061</u>
Federal and Other Inter- Governmental Revenues <sup>(f)</sup> .....	10,144,453,000	7,943,651,700	8,210,617,818	9,792,687,759
Dedicated and Other Revenues <sup>(g)</sup> .....	<u>4,641,967,000</u>	<u>5,370,540,300</u>	<u>4,149,831,038</u>	<u>4,464,458,195</u>
TOTAL.....	<u>\$ 26,918,079,000</u>	<u>\$ 26,115,392,000</u>	<u>\$ 22,485,555,256</u>	<u>\$ 24,972,912,014</u>

- (a) The revenues in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- (b) The amounts are from the Annual Fiscal Report (budgetary basis) for the 2009-10 fiscal year, dated October 15, 2010.
- (c) Projections included in this table on an agency-recorded basis reflect the 2009-11 biennial budget (2009 Wisconsin Act 28), \$762 million of certain federal economic stimulus money the State has received, or expects to receive, in the 2010-11 fiscal year, and the General Fund tax revenue estimates released by LFB on January 27, 2010. The projections or estimates do not reflect updated General Fund tax revenue collection estimates provided by the Department of Revenue on November 19, 2010 and LFB on January 31, 2011 and May 11, 2011.
- (d) The amounts shown are 2009-10 fiscal year revenues as recorded by all State agencies. There may be differences between the tax revenues shown in this table and those reported by the Department of Revenue from time to time in its monthly general purpose revenue collections report; the Department of Revenue report only includes general purpose revenues or taxes that are actually collected by the Department of Revenue.
- (e) The amounts shown are 2010-11 fiscal year general purpose revenues and program revenue taxes collected across all State agencies. There may be differences between the tax revenues shown in this table and those reported by the Department of Revenue from time to time in its monthly general purpose revenue collections report; the Department of Revenue report only includes general purpose revenues or taxes that are actually collected by the Department of Revenue.
- (f) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- (g) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

**Source: Wisconsin Department of Administration**



**Table II-15; General Fund Recorded Expenditures by Function.** (Part II; Page 50). Replace with the following updated table.

**GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup>**  
**(Agency-Recorded Basis)**  
**July 1, 2010 to May 31, 2011 Compared With Previous Year**

	Annual Fiscal Report Expenditures <u>2009-10 FY<sup>(b)</sup></u>	Appropriations <u>2010-11 FY<sup>(c)</sup></u>	Recorded Expenditures July 1, 2009 to <u>May 31, 2010<sup>(d)</sup></u>	Recorded Expenditures July 1, 2010 to <u>May 31, 2011<sup>(e)</sup></u>
Commerce.....	\$ 377,721,000	\$ 297,108,800	\$ 251,894,985	\$ 316,076,706
Education.....	11,250,162,000	11,546,524,800	8,896,812,205	9,952,947,213
Environmental Resources.....	169,701,000	322,957,900	151,586,226	181,410,083
Human Relations & Resources .....	11,561,658,000	10,471,976,600	9,710,558,175	10,812,121,896
General Executive.....	1,090,559,000	1,126,878,500	991,451,410	1,112,212,048
Judicial.....	130,653,000	136,817,700	118,672,299	121,896,308
Legislative.....	65,930,000	73,917,600	54,746,260	56,081,880
General Appropriations.....	2,286,961,000	2,389,332,200	2,243,017,677	2,232,489,619
<b>TOTAL.....</b>	<b><u>\$ 26,933,345,000</u></b>	<b><u>\$ 26,365,514,100</u></b>	<b><u>\$ 22,418,739,237</u></b>	<b><u>\$ 24,785,235,752</u></b>

(a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

(b) The amounts are from the Annual Fiscal Report (budgetary basis) for the 2009-10 fiscal year, dated October 15, 2010.

(c) The estimates in this table reflect the 2009-11 biennial budget (2009 Wisconsin Act 28). The estimates in this table do not reflect projections included in the January 31, 2011 LFB Memorandum or any budget adjustment legislation for the 2010-11 fiscal year.

(d) The amounts shown are 2009-10 fiscal year expenditures as recorded by all State agencies.

(e) The amounts shown are 2010-11 fiscal year expenditures as recorded by all State agencies.

**Source: Wisconsin Department of Administration**

# APPENDIX B

## GENERAL OBLIGATION ISSUANCE STATUS REPORT

### JULY 1, 2011

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Credit to Capital Improvement Fund</u>		<u>G.O.Bonds of 2011, Series B</u>	<u>Total Authorized Unissued Debt</u>
			<u>Interest Earnings<sup>(a)</sup></u>	<u>Premium<sup>(a)</sup></u>		
University of Wisconsin; academic facilities.....	\$ 2,016,636,300	\$ 1,450,411,744	\$ 13,072,507	\$ 760,824	\$ 75,000,000	\$ 477,391,225
University of Wisconsin; self-amortizing facilities.....	2,342,774,900	1,516,166,661	2,911,822	1,301,258	98,415,000	723,980,159
Natural resources; Warren Knowles - Gaylord Nelson stewardship 2000 program.....	1,198,000,000	603,397,262	405,319	999,941	10,975,000	582,222,478
Natural resources; municipal clean drinking water grants.....	9,800,000	9,518,744	141,818			139,438
Clean water fund program.....	783,743,200	580,349,053		108,689		203,285,458
Safe drinking water loan program.....	54,800,000	45,399,520				9,400,480
Natural resources; nonpoint source grants.....	94,310,400	91,554,918	190,043	32,607	1,530,000	1,002,832
Natural resources; nonpoint source .....	25,000,000	8,530,000	1,454	21,738	5,260,000	11,186,808
Natural resources; environmental repair.....	57,000,000	46,372,102	203,594		1,375,000	9,049,304
Natural resources; urban nonpoint source cost-sharing.....	41,900,000	26,003,640	30,671	35,324	6,025,000	9,805,365
Natural resources; contaminated sediment removal.....	27,000,000	7,109,592			230,000	19,660,408
Natural resources; environmental segregated fund supported administrative facilities.....	11,535,000	7,872,686	143	5,108	335,000	3,322,063
Natural resources; segregated revenue supported dam safety projects.....	6,600,000	6,119,779	617	1,087	95,000	383,517
Natural resources; pollution abatement and sewage collection facilities, ORAP funding.....	145,060,325	145,010,325	50,000			
Natural resources; pollution abatement and sewage collection facilities.....	893,493,400	874,927,239	18,513,077			53,084
Natural resources; pollution abatement and sewage collection facilities; combined sewer overflow.....	200,600,000	194,312,599	6,287,401			
Natural resources; recreation projects.....	56,055,000	56,053,994	1,006			
Natural resources; local parks land acquisition and development.....	2,490,000	2,447,741	42,259			
Natural resources; recreation development.....	23,061,500	22,918,510	141,325			1,665
Natural resources; land acquisition.....	45,608,600	45,116,929	491,671			

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JULY 1, 2011**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Credit to Capital Improvement Fund</u>		<u>G.O.Bonds of 2011, Series B</u>	<u>Total Authorized Unissued Debt</u>
			<u>Interest Earnings<sup>(a)</sup></u>	<u>Premium<sup>(a)</sup></u>		
Natural resources; Wisconsin natural areas heritage program.....	\$ 2,500,000	\$ 2,445,793	\$ 17,174			\$ 37,033
Natural resources; segregated revenue supported facilities.....	90,100,500	61,597,692	93,544	\$ 30,324	\$ 1,040,000	27,338,941
Natural resources; general fund supported administrative facilities.....	11,410,200	11,261,102	21,753			127,345
Natural resources; ice age trail.....	750,000	750,000				
Natural resources; dam safety projects.....	13,500,000	5,450,148	49,701		860,000	7,140,151
Natural resources; segregated revenue supported land acquisition.....	2,500,000	2,500,000				
Natural resources; Warren Knowles - Gaylord Nelson stewardship program.....	231,000,000	227,735,644	1,306,849		290,000	1,667,507
Transportation; administrative facilities.....	8,890,400	8,759,479	33,943			96,978
Transportation; accelerated bridge improvements.....	46,849,800	46,849,800				
Transportation; major interstate bridge construction.....	225,000,000					225,000,000
Transportation; rail passenger route development...	122,000,000	49,029,513	3,016	584,531		72,382,940
Transportation; accelerated highway improvements.....	185,000,000	185,000,000				
Transportation; connecting highway improvements.....	15,000,000	15,000,000				
Transportation; federally aided highway facilities.....	10,000,000	10,000,000				
Transportation; highway projects.....	41,000,000	41,000,000				
Transportation; major highway and rehabilitation projects.....	565,480,400	565,480,400				
Transportation; Marquette interchange, zoo interchange, southeast megaprojects, and I 94 north-south corridor reconstruction projects.....	704,750,000	464,506,000	3,018,078	895,599	30,000,000	206,330,323
Transportation; state highway rehabilitation projects.....	620,063,700	501,257,103	1,182,897	2,267,241		115,356,459
Transportation; major highway projects.....	100,000,000	49,780,000		217,378		50,002,622
Transportation; state highway rehabilitation, certain projects.....	141,000,000	59,770,000		226,777		81,003,223
Transportation; harbor improvements.....	76,800,000	46,861,500	234,581	61,192	2,940,000	26,702,727

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JULY 1, 2011**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Credit to Capital Improvement Fund</u>		<u>G.O.Bonds of 2011, Series B</u>	<u>Total Authorized Unissued Debt</u>
			<u>Interest Earnings<sup>(a)</sup></u>	<u>Premium<sup>(a)</sup></u>		
Transportation; rail acquisitions and improvements.....	\$ 156,500,000	\$ 62,900,092	\$ 5,187	\$ 5,000	\$ 1,975,000	\$ 91,614,721
Transportation; local roads for job preservation, state funds.....	2,000,000	2,000,000				
Corrections; correctional facilities.....	840,602,600	792,965,337	11,467,562	21,738	8,000,000	28,147,963
Corrections; self-amortizing facilities and equipment.....	7,337,000	2,115,438	99			5,221,463
Corrections; juvenile correctional facilities.....	28,984,500	28,533,551	108,861	326		341,762
Health services; mental health and secure treatment facilities.....	174,395,800	151,315,268	895,124	120,645	7,700,000	14,364,763
Agriculture; soil and water.....	47,075,000	34,062,960	3,025	76,083	4,065,000	8,867,932
Agriculture; conservation reserve enhancement.....	28,000,000	11,904,500			195,000	15,900,500
Agriculture; conservation easements.....	12,000,000					12,000,000
Administration; Black Point Estate.....	1,600,000	1,598,655	445			900
Administration; energy conservation projects; capital improvement fund.....	180,000,000	34,385,000		217,378	6,000,000	139,397,622
Building commission; previous lease rental authority.....	143,071,600	143,068,654				2,946
Building commission; refunding tax-supported general obligation debt.....	2,102,086,430	2,102,086,530				
Building commission; refunding self-amortizing general obligation debt.....	272,863,033	272,863,033				
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before June 30, 2005.....	250,000,000	250,000,000				
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2011.....	474,000,000	473,651,084				348,916
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2013.....	264,200,000					264,200,000
Building commission; refunding tax-supported and self-amortizing general obligation debt.....	1,775,000,000	1,351,993,916				423,006,084
Building commission; housing state departments and agencies.....	623,267,800	467,513,306	2,356,097	543,446	13,000,000	139,854,951
Building commission; 1 West Wilson street parking ramp.....	15,100,000	14,805,521	294,479			

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JULY 1, 2011**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Credit to Capital Improvement Fund</u>		<u>G.O.Bonds of 2011, Series B</u>	<u>Total Authorized Unissued Debt</u>
			<u>Interest Earnings<sup>(a)</sup></u>	<u>Premium<sup>(a)</sup></u>		
Building commission; project contingencies.....	\$ 47,961,200	\$ 45,169,610	\$ 64,761	\$ 109	\$ 195,000	\$ 2,531,720
Building commission; capital equipment acquisition.....	126,335,000	120,703,761	740,327	39,431	255,000	4,596,481
Building commission; discount sale of debt.....	90,000,000	72,869,266				17,130,734
Building commission; discount sale of debt (higher education bonds).....	100,000,000	99,988,833 <sup>(b)</sup>				11,167
Building commission; other public purposes.....	2,298,171,700	1,791,979,418	8,728,268	2,366,532	58,200,000	436,897,482
Medical College of Wisconsin, Inc.; basic science education and health information technology facilities....	10,000,000	10,000,000				
Bond Health Center.....	1,000,000					1,000,000
HR Academy, Inc.....	1,500,000	1,500,000				
Medical College of Wisconsin, Inc.; biomedical research and technology incubator.....	35,000,000	25,000,000				10,000,000
AIDS Resource Center of Wisconsin, Inc.....	800,000	800,000				
Bradley Center Sports and Entertainment Corporation.....	5,000,000	2,500,000		54,345	1,860,000	585,655
Lac du Flambeau Indian Tribal Center....	250,000					250,000
Marquette University; dental clinic and education facility....	23,000,000	14,999,182	818			
Civil War exhibit at the Kenosha Public Museums.....	500,000	500,000				
AIDS Network, Inc.....	300,000	300,000				
Swiss cultural center.....	1,000,000					1,000,000
Hmong cultural centers.....	2,250,000	250,000				2,000,000
Milwaukee Police Athletic League; youth activities center.....	1,000,000	1,000,000				
Children's research institute.....	10,000,000	10,000,000				
Administration; school educational technology infrastructure financial assistance.....	71,911,300	71,480,216	431,066			18
Myrick Hixon EcoPark, Inc.....	500,000	500,000				
Madison Children's Museum.....	250,000	250,000				
Marshfield Clinic	10,000,000					10,000,000
Administration; public library educational technology infrastructure financial assistance.....	269,000	268,918	42			40
Educational communications board; educational communications facilities.....	24,503,200	23,737,389	38,515	2,174	15,000	710,122
Grand Opera House in Oshkosh.....	500,000					500,000

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JULY 1, 2011**

<b>Program Purpose</b>	<b>Legislative Authorization</b>	<b>General Obligations Issued to Date</b>	<b>Credit to Capital Improvement Fund</b>		<b>G.O. Bonds of 2011, Series B</b>	<b>Total Authorized Unissued Debt</b>
			<b>Interest Earnings<sup>(a)</sup></b>	<b>Premium<sup>(a)</sup></b>		
Aldo Leopold climate change classroom and interactive laboratory.....	\$ 500,000				\$ 500,000	
Historical society; self-amortizing facilities.....	1,157,000	\$ 1,029,156	\$ 3,896			\$ 123,948
Historical society; historic records.....	26,650,000				1,370,000	25,280,000
Historical society; historic sites.....	10,067,800	3,088,756	847			6,978,197
Historical society; museum facility.....	14,384,400	4,362,469				10,021,931
Historical society; Wisconsin history center.....	20,000,000					20,000,000
Public instruction; state school, state center and library facilities.....	12,350,600	7,330,612	32,509			4,987,479
Military affairs; armories and military facilities.....	42,667,900	28,317,447	195,308	\$ 1,304	100,000	14,053,841
Veterans affairs; veterans facilities.....	10,090,100	9,405,485	50,593			634,022
Veterans affairs; self-amortizing mortgage loans.....	2,400,840,000	2,122,542,395				278,297,605
Veterans affairs; refunding bonds.....	1,015,000,000	761,594,245				253,405,755
Veterans affairs; self-amortizing facilities.....	43,846,000	15,192,450	1,613	6,847		28,645,090
State fair park board; board facilities.....	14,787,100	14,769,363	1			17,736
State fair park board; housing facilities.....	11,000,000	10,999,985	15			
State fair park board; self-amortizing facilities.....	53,437,000	52,385,915	22,401	6,521		1,022,163
Total.....	<u>\$25,185,926,688</u>	<u>\$19,617,204,926</u>	<u>\$73,888,122</u>	<u>\$11,011,497</u>	<u>\$337,800,000</u>	<u>\$5,138,022,243</u>

<sup>(a)</sup> Interest earnings and sale proceeds representing purchase premium credited to the Capital Improvement Fund reduce issuance authority by the same amounts.

<sup>(b)</sup> Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the statutory authority to issue debt.

**Source: Department of Administration.**

## APPENDIX C

### EXPECTED FORM OF BOND COUNSEL OPINION

*Upon delivery of the Bonds, it is expected that Foley & Lardner LLP will deliver a legal opinion in substantially the following form:*

(Letterhead of Foley & Lardner LLP)

State of Wisconsin Building Commission  
101 East Wilson Street — 7<sup>th</sup> Floor  
Madison, Wisconsin 53703

Subject: **\$337,800,000\***  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION BONDS OF 2011, SERIES B**

We have acted as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$337,800,000\* General Obligation Bonds of 2011, Series B, dated the date hereof (**Bonds**). The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes, and are being issued pursuant to a resolution adopted by the State of Wisconsin Building Commission (**Commission**) on June 22, 2011 (**Resolution**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Bonds, and certifications of public officials and others. As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

1. The Bonds are valid and binding general obligations of the State.
2. The Resolution has been duly adopted by the Commission and is a valid and binding obligation of the State enforceable upon the State as provided in the Resolution.
3. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, and premium, if any, and interest on, the Bonds as the Bonds mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on certain corporations. The State must comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Bonds to be included in gross income for federal income tax purposes, in some cases retroactively to the date the Bonds were issued. This letter expresses no opinion about other federal tax law consequences regarding the Bonds.

\* Preliminary; subject to change.

The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

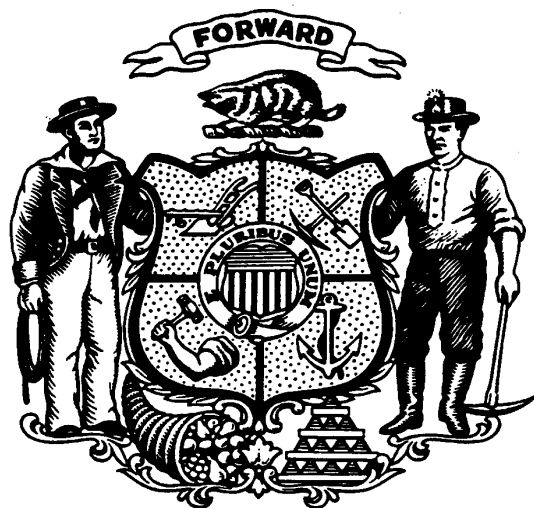
We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion relating thereto (except only the matters set forth as our opinion in the Official Statement).

This letter speaks as of its date. We assume no duty to change this letter to reflect any facts or circumstances that later come to our attention or any changes in law. In acting as bond counsel, we have established an attorney-client relationship solely with the State.

Very truly yours,

FOLEY & LARDNER LLP





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